# Oregon Park District Oregon, Illinois

Financial Report Year Ended April 30, 2014

# Oregon Park District Year Ended April 30, 2014

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#### **Independent Auditor's Report**

To the Park District Board Oregon Park District Oregon, Illinois

#### Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Oregon Park District, Oregon, Illinois ("Park District") as of and for the year ended April 30, 2014, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Oregon Park District, Oregon, Illinois as of April 30, 2014, and the respective changes in modified cash basis financial position for the year then ended in conformity with the modified cash basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

#### **Disclaimer of Opinion on Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Oregon Park District, Oregon, Illinois basic financial statements. The Management's Discussion and Analysis on pages 3 – 9 and the additional schedules listed in the table of contents as other information, pages 35 - 44, which are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Sterling, Illinois June 25, 2014

Wippei LLP

# Management Discussion And Analysis (Unaudited)

Management Discussion and Analysis

As management of the Oregon Park District (the "Park District"), we offer the readers of the Park District's financial statements this narrative overview and analysis of the financial activities of the Oregon Park District for the year ended April 30, 2014.

The MD&A is provided at the beginning of the report to provide an overview of the Park District's financial position at April 30, 2014 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the financial statements, notes to the financial statements, and other information.

#### **Using This Financial Report**

The financial section of this annual report consists of three parts - Independent Auditor's Reports, the basic financial statements, and other information.

#### **Government - Wide Financial Statements**

The first two statements are government-wide financial statements that provide both short term and long term information about the Park District's overall financial status, similar to a private sector business. In the government-wide financial statements the Park District's activities are generally shown in two categories - governmental and business type activities. The Park District does not have any business type activities. The Park District's basic services are general government, parks, building, and programs. Current operations of these activities are largely financed with property taxes.

The statement of net position-modified cash basis presents information on all of the Park District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Park District is improving or deteriorating. To assess the overall health of the Park District you need to consider additional non-financial factors such as the condition of the Park District's buildings and facilities.

The statement of activities-modified cash basis presents information showing how the government's net assets changed during the most recent fiscal year. The financial statements are prepared under the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America, whereby revenues and assets are recognized when received, regardless of when they were earned and expenditures/expenses and liabilities are recognized when payment is made, regardless of when they are incurred.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Park District's funds - not the Park District as a whole. Funds are accounting devices the Park District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law, while others are established to control and manage money for particular purposes or to show that the Park District is properly using certain revenues.

#### Management Discussion and Analysis

#### Fund Financial Statements (continued)

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for each. By doing so, readers may better understand the long-term impact of the Park District's near-term financing decisions. Both the governmental fund balance sheet — modified cash basis and the governmental fund statement of revenues, expenditures and changes in fund balances — modified cash basis provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Park District maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet - modified cash basis and the governmental funds statement of revenues, expenditures and changes in fund balances – modified cash basis for all these funds.

The Park District adopts annual budgets for all major governmental funds and certain other funds. A budgetary comparison statement has been provided for the major governmental funds only.

#### General Fund Budgetary Variances

#### Revenues -

The most significant revenues for the General Fund during fiscal year 2014 were intergovernmental revenues. Actual budgeted revenues exceeded actual revenue in the General Fund by \$756 thousand. The primary budgetary difference was caused by the non-receipt of the second reimbursement for the Park and Recreational Facility Construction Grant Program in the current year.

#### Expenditures -

Budgeted expenditures exceeded actual expenditures in the General Fund by approximately \$69 thousand. The primary budgetary difference was due to a reduction in parks department contractual maintenance and wages as well as a reduction in utility expenses.

#### Recreation Fund Budgetary Variances

#### Revenues -

The Recreation Fund receives most of its revenues from property taxes and user fees. Budgeted revenues exceeded actual revenue by approximately \$32 thousand. The primary budgetary difference was caused by less program fees than anticipated.

#### Expenditures -

Budgeted expenditures exceeded actual expenditures in the Recreation Fund by approximately \$70 thousand. The primary budgetary difference was caused by less program expenses than budgeted.

Management Discussion and Analysis

#### **Fund Financial Statements (continued)**

#### **IMRF Fund Budget Variances**

#### Revenues -

The IMRF Fund receives most of its revenues from property taxes. The overall budgeted revenues were equal to actual revenues.

#### Expenditures -

The overall expenditures were equal to budgeted expenditures.

#### Bond and Interest Fund Budget Variances

#### Revenues -

The Bond and Interest Fund receives most of its revenues from property taxes. The overall budgeted revenues were equal to actual revenues.

#### Expenditures -

The overall expenditures were equal to budgeted expenditures.

#### Condensed Financial Information

Net position is summarized in the table below.

Condensed Statement of Net Position – Modified Cash Basis For the years ended April 30, 2014 and 2013	Governmental Activities (in the thousands)		
· · · · · · · · · · · · · · · · · · ·	2014	2013	
Current assets	\$1,149	\$1,964	
Capital assets (net)	11,487	10,634	
Total assets	12,636	12,598	
Current liabilities	968	902	
Non-current liabilities	1,371	1,845	
Total liabilities	2,339	2,747	
Net position: Net investment in capital assets Restricted	9,161 532	7,906 436	
Unrestricted	604	1,509	
Total net position	\$10,297	\$9,851	

The largest portion of the Park District's net position are reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The Park District uses these assets to provide services. Therefore these assets are not available for future spending. Although the Park District investments in its capital assets are reported net of available debt, it should be noted that the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

The Park District's net position consist of investment in capital assets net of related debt, restricted net position, and unrestricted net position. Restricted net position represents assets which have restrictions determined by an outside party.

Unrestricted net position represents net assets that have not been restricted by an outside party. This includes funds that the Park District has designated for specific uses as well as amounts that are contractually committed for goods and services.

Management Discussion and Analysis

#### **Condensed Financial Information (Continued)**

Revenues, expenses, and changes in net assets are summarized in the table below:

Condensed Statement of Activities – Modified Cash Basis For the years ending April 30, 2014 and 2013	Governmental Activities (in the thousands)		
Revenues:	2014	2013	
Program revenues:			
Charges for services	\$681	\$692	
Operating grants and contributions	<b>æ</b> 6	10	
Capital grants and contributions	795	16	
General revenues:			
Property taxes	2,593	2,427	
Replacement taxes	28	24	
Other:			
Unrestricted investment earnings	3	4	
Miscellaneous	14	74	
Total revenues	4,114	3,247	
Program expenses:			
General control and administration	1,240	1,393	
Building department	1,022	988	
Programs department	737	781	
Parks department	612	726	
Debt service	57	67	
Total expenses	3,668	3,955	
Change in net position	446	(708)	
Net position, beginning	9,851	10,559	
Net position, ending	\$10,297	\$9,851	

Major sources of operating revenues for the Park District's governmental funds include property taxes and membership fees. The primary reason for the increase in net position of \$446 thousand in the current year relates to the reimbursement for the Park and Recreational Facility Construction Grant Program.

#### **Capital Asset and Long-Term Debt Activity**

#### Capital Assets

The Park District's investment in capital assets for its governmental activities at year end totaled \$11.5 million (net of accumulated depreciation). This investment in capital assets includes, land, buildings, office furniture and equipment, and other equipment related to programs. There were \$1.6 million of capital asset additions recorded during the year and \$785 thousand of depreciation charges were expensed on the total capital assets for the primary government. See Note 4 for details of capital assets.

Management Discussion and Analysis

#### Capital Asset and Long-Term Debt Activity (Continued)

Major capital asset events during the fiscal year included the following:

Nash Pool Renovations Nash Roofing Renovations Donation of Jacks Landing property

Net Book Value of Capital assets at April 30, 2014 (in thousands)

	Governmental Activities
Land	\$1,060
Construction in progress	-
Buildings	9,986
Office furniture and equipment	207
Other equipment	234
Total	\$11,487

Net Book Value of Capital assets at April 30, 2013 (in thousands)

	Governmenta Activities
Land	\$1,060
Construction in progress	455
Buildings	8,478
Office furniture and equipment	164
Other equipment	477
Total	\$10,634

#### Long-term debt activity

At April 30, 2014, the Park District had approximately \$2.3 million in governmental activities long-term debt which consists of two GO Park Bonds and a loan payable of approximately \$21 thousand. The Park District had a balance of \$882 thousand due in the previous year which consisted of two GO Park Bonds, a capital lease payable, and a loan payable. The amount due next year is approximately \$954 thousand. See Note 9 for details of debt.

Management Discussion and Analysis

# <u>Management's Analysis of the Park District's Overall Financial Position and Results of</u> Operations

The Statement of Net Position – Modified Cash Basis reflects on overall increase in the Park District's total net position from the prior year of approximately \$446 thousand for all governmental activities.

The Park District received the IDNR Park and Recreational Facility Construction Grant for a facility renovation project to the Nash Recreation Center causing an increase in overall net assets. The Park District completed the renovation project at its primary recreation center that spanned two fiscal years. The project will positively impact future operations by increasing the life expectancy, the efficiencies of the building, and adding to the value of the overall building.

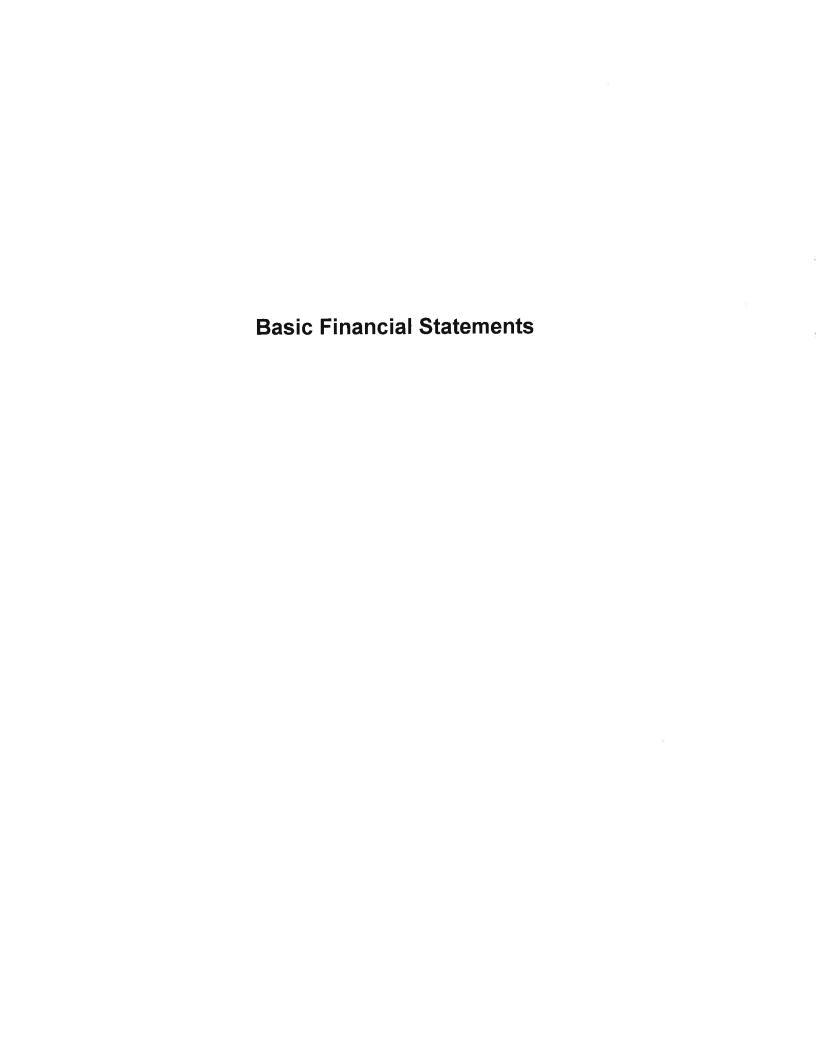
#### Factors or Conditions Impacting Future Periods

The Nash Recreation Center PARC Renovation Project was completed in the 2013-14 fiscal year. The Illinois Department of Natural Resource grant will reimburse the Park District the remaining \$764,250 in the 2014-15 fiscal year.

The primary source of the Park District's tax base is the Exelon Generation Station. The 2011 tax year represented the final year of the previous real property tax assessment agreement. The OCIA (Ogle County Intergovernmental Association), which includes the Park District, is currently meeting to discuss the possibility of a future agreement with Exelon. The budget and levy assumptions for the 2012 and 2013 tax year will be directly impacted by future negotiations, the board of review, PTAB, and possible court decisions.

#### **Contacting the Park District's Financial Management**

This financial report is designed to provide our citizens, taxpayers and customers with a general overview of the Park District's finances and to demonstrate the Park District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Oregon Park District P.O. Box 237 Oregon, IL 61061



Statement of Net Position - Modified Cash Basis April 30, 2014

ASSETS	Governmental Activities
Cash and cash equivalents	£4.440.700
	\$1,148,783
Total current assets	1,148,783
	1,140,700
Noncurrent assets -	
Capital assets not being depreciated	1,059,925
Capital assets being depreciated (net of accumulated depreciation)	10,427,004
Total assets	
Total assets	12,635,712
LIABILITIES	
Payroll withholdings & other	
Loan payable	13,358
Bonds payable	4,442
	950,000
Total current liabilities	967,800
Loan payable	
Bonds payable	16,215
, and the second	1,355,000
Total liabilities	2,339,015
NET POSITION	
Net investment in capital assets	
Restricted	9,161,272
Unrestricted	531,528
	603,897
Total net position	\$10,296,697

Statement of Activities - Modified Cash Basis For the year ending April 30, 2014

					Net (Expense) Revenue and Changes in
		1	Program Reven	ue	Net Position
			Operating	Capital	
		Charges for	<b>Grants and</b>	<b>Grants and</b>	Governmental
Functions/Programs	Expenses	Services	Contributions	Contributions	<b>Activities</b>
Governmental activities:	***				
General control and administration	\$1,239,763	#	=	\$795,153	(\$444,610)
Building department	1,022,575	=	-	72	(1,022,575)
Programs department	736,627	\$680,740	-	. =	(55,887)
Parks department	612,494	-	-	(e)	(612,494)
Debt service	56,630	<del>-</del>	F#35	2¥1	(56,630)
Total governmental					
activities	\$3,668,089	\$680,740	\$0	\$795,153	(2,192,196)
	General revenu Taxes: Property taxe				2,592,818
	Replacement Other:	t taxes			27,811
	Unrestricted	investment ear	rnings		3,244
	Miscellaneou	S			13,579
	Total general re	venues			2,637,452
	Change in net p	osition			445,256
	Net position, be	ginning of yea	r		9,851,441
	Net position, en	d of year			\$10,296,697

Balance Sheet - Modified Cash Basis Governmental Funds April 30, 2014

ASSETS	General Fund	Recreation Fund	IMRF Fund	Bond and Interest Fund	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$608,012	\$386,212	\$39,360	\$19,368	\$95,831	\$1,148,783
Deposits		-		<b>4.0,000</b>	Ψου,σοι	Ψ1,140,700
Due from other funds	-	-				
Total current assets	\$608,012	\$386,212	\$39,360	\$19,368	\$95,831	\$1,148,783
LIABILITIES AND FUND BALANCES						
Payroll withholdings & other Due to other funds	\$4,115	\$668 -	\$8,575	Ē	: <del>-</del> : \$0	\$13,358
240 15 04101 141140					φ0	
Total liabilities	4,115	668	8,575	-	0	13,358
Fund balances:						
Restricted	S=	385,544	30,785	19,368	95,831	531,528
Committed	84,941	-	蓋	€	:=:	84,941
Unassigned	518,956	*	π	5.		518,956
Total fund balances	603,897	385,544	30,785	19,368	95,831	1,135,425
Total liabilities and fund balances	\$608,012	\$386,212	\$39,360	\$19,368	\$95,831	\$1,148,783

Reconciliation of the Balance Sheet - Modified Cash Basis to the Statement of Net Position - Modified Cash Basis For the year ending April 30, 2014

Total fund balances - governmental funds	\$1,135,425
Amounts reported for governmental activities in the statement of net position-modified cash basis are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$21,573,418 and the accumulated depreciation is \$10,086,489.	11,486,929
Long-term liabilities, including capital lease, loan, and bond payable are not due and payable in the current period and therefore are not reported in the funds.	(2,325,657)
Total net position - governmental activities	\$10,296,697

Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the year ending April 30, 2014

	General Fund	Recreation Fund	IMRF Fund	Bond and Interest Fund	Other Governmental Funds	Total Governmental Funds
Revenues:						
Taxes	\$630,705	\$473,026	\$133,961	\$930,728	\$424,398	\$2,592,818
Intergovernmental revenues	822,964	-	Se:	-	#	822,964
Program fees	-	354,094	3#1	100	€	354,094
Memberships	ā	153,756	( <b>*</b> 0	1000	-	153,756
Revenues from use of money						
and property	163,069	12,471	35	476	83	176,134
Other revenues	3,396	6,399		/e:	3,784	13,579
Total revenues	1,620,134	999,746	133,996	931,204	428,265	4,113,345
Expenditures: Current:						
General control and administration	691,039	172,812	43,110	-	271,037	1,177,998
Building department	228,725	240,442	29,414	200	27,078	525,659
Programs department		654,390	32,230	20	25,393	712,013
Parks department	356,948	(a)	25,404	(金)	20,015	402,367
Debt service:					-,	1,,
Principal	12,501	:=:	:2	870,000	=0	882,501
Interest	1,071	(-)	*	46,059		47,130
Bond issuance costs	9,500	100	-	1600	3 <del>4</del> 5	9,500
Capital outlay	1,611,999	9€1	-	47	33,843	1,645,842
Total expenditures	2,911,783	1,067,644	130,158	916,059	377,366	5,403,010
Excess (deficiency) of						
revenues over expenditures	(1,291,649)	(67,898)	3,838	15,145	50,899	(1,289,665)
Other financing sources (uses):						
Debt proceeds	480,000	20	⊒	2	_	480,000
Operating transfers in (out)	(93,000)	120,000	Ē	<u> </u>	(27,000)	=======================================
Net changes in fund balances	(904,649)	52,102	3,838	15,145	23,899	(809,665)
Fund balances, beginning of						
year	1,508,546	333,442	26,947	4,223	71,932	1,945,090
Fund balances, end of year	\$603,897	\$385,544	\$30,785	\$19,368	\$95,831	\$1,135,425

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis to the Statement of Activities - Modified Cash Basis
For the year ending April 30, 2014

Net change in fund balance	(\$809,665)
Amounts reported for governmental activities in the statement of activities-modified cash basis are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities-modified cash basis, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which capitalized fixed assets (\$1,645,842) exceeds depreciation expense (\$784,872) in this period.	860,970
The net effect of various transactions involving capital assets (i.e., disposals and sales) is to decrease net position.	(8,550)
The issuance of bonds are reported in the governmental funds as other financing sources while bond payments are reported in governmental funds as expenditures. However, only the interest on bonds is recorded in the statement of activities-modified cash basis. This is the net affect of these differences in the period.	(480,000)
The repayment of debt principal is an expenditurein the governmental funds, but reduces long-term liabilities in the statement of net position - modified cash basis.  Bond payments	870,000
Loan payments	12,501
Change in net position - modified cash basis of governmental activities	\$445,256

Notes to Financial Statements

#### Note 1 Summary of Significant Accounting Policies

#### Introduction

The financial statements of Oregon Park District, Oregon, Illinois (the "Park District"), are presented on the modified cash basis of accounting. This modified cash basis differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The significant accounting principles and policies utilized by the Park District are described below.

#### **Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position – modified cash basis and the statement of activities – modified cash basis) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

#### **Financial Reporting Entity**

The Park District is governed by a five member Board of Commissioners. The accompanying financial statements present the primary government, organizations for which the primary government is financially accountable, and other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials are financially accountable or whose exclusion would render the financial statements misleading because of nature and significance of their relationship. Based on these criteria, the Park District is considered a primary government and there are no other organizations or agencies whose financial statements should be combined and presented with these financial statements.

#### Basis of Presentation – Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### Note 1 Summary of Significant Accounting Policies (continued)

#### **Basis of Presentation - Fund Financial Statements**

The fund financial statements provide information about the Park District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Park District reports the following major governmental funds:

#### **General Fund**

The General Fund is the general operating fund of the Park District. It is used to account for all financial resources except those required to be accounted for in another fund.

Corporate Fund – This fund is the general operating fund of the Park District. It is used to account for all financial resources except those required to be accounted for in another fund.

Scholarship Fund – This fund was established to utilize donations and contribution to fund underprivileged youth participation in the Park District programming.

Park and Building Improvement Fund – This fund is used to account for bond proceeds used for the purchase of land condemned or purchased for parks, for the building, maintaining, improving and protecting of the same and the existing land and facilities of the Park District and for the payment of those expenses.

#### **Recreation Fund**

The Recreation Fund is used to account for the proceeds and expenditures of the Park District's recreation programs.

#### **IMRF Fund**

The Illinois Municipal Retirement Fund is used to account for the proceeds and expenditures to provide IMRF retirement benefits to eligible employees.

#### **Bond and Interest Fund**

The Bond and Interest Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt bond principal, bond interest and related bond costs.

Notes to Financial Statements

#### Note 1 Summary of Significant Accounting Policies (continued)

During the course of operations the Park District has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *modified cash basis of accounting*. Revenues are recorded when received and expenses are recorded when paid.

#### **Use of Estimates**

The preparation of financial statements in conformity with the modified basis of accounting requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with the modified cash basis of accounting.

The appropriated budget is prepared by fund, function, and department. The Park District's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.

#### Cash and Cash Equivalents

The Park District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Note 1 Summary of Significant Accounting Policies (continued)

#### **Capital Assets**

Capital assets, which include buildings, building improvements, and equipment, are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the Park District as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of one year.

As the Park District constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life.

Land and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the primary government are depreciated using the straight line method over the following estimated useful lives:

Office furniture, vehicles and office equipment	5 – 15 years
Buildings	15 – 39 years
Building improvements	15 - 39 years

#### **Net Position Flow Assumption**

Sometimes the Park District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the Park District's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### **Fund Balance Flow Assumptions**

Sometimes the Park District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Park District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Notes to Financial Statements

#### Note 1 Summary of Significant Accounting Policies (continued)

#### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Park District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Park District's highest level of decision-making authority. The Board of Commissioners is the highest level of decision-making authority for the Park District that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the Park District for specific purposes but do not meet the criteria to be classified as committed. The Board of Commissioners has by resolution authorized an official of the Board of Commissioners to assign fund balance. The Board of Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### **Program Revenues**

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### **Property Taxes**

It is the Park District's intention that property taxes generated from the 2012 property tax levy be used to finance the operating budget of the fiscal year ending April 30, 2014. Therefore, property tax receipts represent the receipts primarily generated by the 2012 property tax levy.

The Park District's property tax is levied on or before the last Tuesday in December each year on all taxable real property located in the Park District. The 2012 levy was passed by the Board on December 11, 2012. Property taxes attach as an enforceable lien on property as of January 1 and are generally payable in two installments in June and September. The Park District receives significant distributions of tax receipts within one month of these due dates.

Notes to Financial Statements

#### Note 1 Summary of Significant Accounting Policies (continued)

#### **Compensated Absences**

#### Vacation

The Park District follows the policy of allowing employees to accrue vacation leave throughout the year. A maximum of 5 days of earned but unused vacation leave may be carried over from one vacation year to another. At April 30, 2014, the total amount of unused vacation time for services performed during the year ended April 30, 2014, amounted to \$28,115.

#### Sick Leave

The Park District follows the policy of allowing unused sick days to accumulate to a total of 240 days for full-time employees participating under IMRF. Upon retirement, the employee must elect to either receive compensation at one-quarter pay for every unused sick days or to apply those days to additional pension credit as provided by IMRF. At April 30, 2014, the total amount of unused sick time for services performed amounted to \$45,972.

#### Personal Days

The Park District follows the policy of granting 6 personal days in a calendar year. Any unused personal time in the calendar year that is earned will be paid straight time to the employee. At April 30, 2014, the total amount of unused personal time for services performed during the year ended April 30, 2014, amounted to \$7,075.

#### Note 2 Stewardship, Compliance and Accountability

#### **Excess of expenditures over appropriations**

For the year ended April 30, 2014, expenditures exceeded appropriations in the following funds (the legal level of budgetary control) by:

Fund	Amount
IMRF Fund	\$1,205
Liability Insurance Fund	\$1,934
Paving and Lighting Fund	\$3,903

#### **Deficit Fund Equity**

As of April 30, 2014, there were no funds with a deficit fund balance.

# Note 3 <u>Cash Deposit with Financial Institutions</u>

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the Park District's deposits may not be returned to it. As of April 30, 2014, the Park District's bank balance was \$1,167,544 and the entire balance was insured and collateralized with securities in the Park District's name.

### Note 4 Capital Assets

The governmental activities capital asset activity for the year ended April 30, 2014 is as follows:

Balance 05/01/13	Additions	Deletions	Transfers	Balance 04/30/14
				04/00/14
\$1,059,925	21	-		\$1,059,925
455,735	<b></b>	-	(\$455,735)	- 1,000,020
4.545.000				
1,515,660			(455,735)	1,059,925
12,818,721	1,549,049	-	455,735	14,823,505
1,995,113	96,793	20,531	120	2,071,375
3,651,645	2#	33.032		3,618,613
		·		0,010,010
18.465.479	1 645 842	53 563		20 542 400
,,	1,010,012	30,303		20,513,493
19 981 139	1 645 842	53 563		04 ===
10,001,100	1,070,072	30,000		21,573,418
4 340 795	<b>106 016</b>			4.007.74
	,	20 521	1/2	4,837,711
		,	-	1,863,805
1,1,1,1,1	201,111	24,402	-	3,384,973
9.346.630	784 872	45 013		10.000.400
	701,072	40,010		10,086,489
9,118,849	860,970	8.550	20	10,427,004
		-,		10,721,004
\$10,634,509	\$860,970	\$8,550		\$11,486,929
	\$1,059,925 455,735 1,515,660 12,818,721 1,995,113 3,651,645 18,465,479 19,981,139 4,340,795 1,831,121 3,174,714 9,346,630 9,118,849	\$1,059,925 455,735  -  1,515,660  -  12,818,721 1,549,049 1,995,113 3,651,645  -  18,465,479 1,645,842  19,981,139 1,645,842  4,340,795 1,831,121 53,215 3,174,714 234,741  9,346,630 784,872  9,118,849 860,970	\$1,059,925 455,735	05/01/13         Additions         Deletions         Transfers           \$1,059,925 455,735         -         -         (\$455,735)           1,515,660         -         -         (455,735)           12,818,721 1,995,113 96,793 20,531 3,651,645         1,549,049 96,793 20,531 -         -         455,735 20,531 -           18,465,479 1,645,842         53,563 53,563         -           19,981,139 1,831,121 3,174,714 234,741 234,741 234,741 234,741 234,741 24,482 -         -           9,346,630 9,346,630 784,872 784,872 784,872 784,872 785,550 784,872 785,550 785,550 785,550         -

Depreciation expense was charged to governmental functions as follows:

General government and administration Building department	\$53,215
Programs department	496,916
Parks department	24,614 210,127

#### Note 5 Pension and Retirement Systems

Plan Description. The Park District's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and Required Supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, the Park District's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2013 was 11.55 percent. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. The required contribution for calendar year 2013 was \$126,594.

Fiscal Year End	Annual Pension Cost (APC)	Percentage Of APC Contributed	Net Pension Obligation
12/31/13	\$126,594	100%	5
12/31/12	121,036	100%	. <del></del>
12/31/11	116,839	100%	

Three-Year Trend Information for the Regular Plan

The required contribution for 2013 was determined as part of the December 31, 2011, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2011, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of your employer Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The Park District's Regular plan's unfunded actuarial accrued liability at December 31, 2011 is being amortized as a level percentage of projected payroll on an open 30 year basis.

Funded Status and Funding Progress. As of December 31, 2013, the most recent actuarial valuation date, the Regular plan was 70.64 percent funded. The actuarial accrued liability for benefits was \$2,376,050 and the actuarial value of assets was \$1,678,452, resulting in an underfunded actuarial accrued liability (UAAL) of \$697,598. The covered payroll for calendar year 2013 (annual payroll of active employees covered by the plan) was \$1,096,049 and the ratio of the UAAL to the covered payroll was 64 percent.

The schedule of funding progress, presented as other information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Note 6 Other Post-Employment Benefits

The Park District provides continued medical and prescription drug coverage at the active employee rate to all eligible employees in accordance with Illinois statutes, which creates an implicit subsidy of retiree medical and prescription drug coverage. To be eligible for benefits, an employee must qualify for retirement under one of the Park District's retirement plans. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the retiree can choose to not participate in the plan or continue under the Park District's plan at a Medicare Supplement rate.

Plan Description. In addition to providing the pension benefits described in Note 5, the Park District provides postemployment health benefits (OPEB) for retired employees through a single employer defined benefit plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Park District and can be amended by the Park District through its personnel manual and employment contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report.

Funding Policy. The Park District is not required to and currently does not advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the plan until retirement.

Annual OPEB Costs and Net OPEB Obligation. The Park District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the District. The Park District has elected to calculate the ARC and related information using the alternative measurement method permitted by GASB Statement No. 45 for employers with plans that have fewer than 100 total members. It includes both the value of benefits earned during the year (normal cost) and an amortization of the unfunded actuarial accrued liability. Although there is no requirement to make contributions equal to the ARC, it serves as the starting point for determining the annual OPEB cost.

The Park District had an actuarial valuation performed for the plan as of May 1, 2012 to determine the funded status of the plan as of the date as well as the employer's annual required contribution (ARC) for the fiscal year ended April 30, 2014. The annual OPEB cost is the amount the Park District charges as the cost of the postemployment health care benefits each fiscal year. If there is no net OPEB obligation, then the annual OPEB cost reflects adjustment for interest on the net OPEB obligation. The Park District's annual OPEB cost reflects adjustment for interest on the net OPEB obligation. The Park District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended April 30, 2014 and the preceding fiscal years were as follows:

Fiscal Year Beginning	Annual OPEB Cost	Employer Contributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
5/1/13	\$56,209	-	-	\$325,590
5/1/12	58,454		-	269,381
5/1/11	77,155	\$5,848	7.6%	215,586

#### Note 6 Other Post-Employment Benefits (continued)

The net OPEB obligation as of May 1, 2013, was calculated as follows:

Annual required contribution	\$58,454
Interest on net OPEB obligation	6,734
Adjustment to annual required contribution	(8,979)
Annual OPEB cost	56,209
Contribution made	H
Increase in net OPEB obligation	56,209
Net OPEB obligation, beginning of year	269,381
Net OPEB obligation, end of year	\$325,590

Funded Status and Funding Progress. As of May 1, 2012, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$358,880, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was not available, and the ratio of the unfunded actuarial accrued liability to the covered payroll was not available.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presents as other information following the notes to the financial statements, multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following simplifying assumptions were made:

Measurement Date. May 1, 2012

Data Collection Date. May 2013

#### Note 6 Other Post-Employment Benefits (continued)

Participant Data. Employee and retiree data was supplied by the plan sponsor as of the census date. Data on persons receiving benefits was supplied by the plan sponsor.

Fiscal Year. May 1 - April

Actuarial Cost Method. Projected Unit Credit (Alternative Measurement Method)

Asset Valuation Method. Not Applicable

Benefits Not Included. None

Nature of Actuarial Calculations. The results are estimates based on assumptions about future events. Assumptions may be made about participant data or other factors. All approximations and assumptions are noted. Reasonable efforts were made in this valuation to ensure that significant items in the context of the actuarial liabilities or costs are treated appropriately, and not excluded or included inappropriately.

Actual future experience will differ from the assumptions used. As these differences arise, the expense for accounting purposes will be adjusted in future valuations to reflect such actual experience.

The numbers are not rounded, but this is for convenience only and should not imply precision which is not inherent in actuarial calculations.

Discount Rate. 2.5%

Salary Rate Increase. Not Applicable

Expected Rate of Return on Assets. Not Applicable

Health Care Trend.

Period	Medical
FY13 - FY14	8.30%
FY14 - FY15	7.93%
FY15 - FY16	7.57%
FY16 - FY17	7.20%
FY17 - FY18	6.83%
FY18 - FY19	6.47%
FY19 - FY20	6.10%
FY20 - FY21	5.73%
FY21 - FY22	5.37%
FY22 - FY23	5.00%
Subsequent	5.00%

#### Note 6 Other Post-Employment Benefits (continued)

The FY13-FY14 trend rate is based on the 2013 Segal Health Plan Cost Trend Survey. The grading period and ultimate trend rates fall within a generally accepted rate. (Paragraph 34f of GASB 45).

Retiree Contribution Trend. Same as Health Care Trend

*Morality*. RP-2000 Combined Mortality Table for males and females with mortality improvement projected to 2013 using Scale AA.

The Mortality Table reflects recent rates developed by the Society of Actuaries with a generally accepted projection of future mortality improvement. (Paragraph 34d of GASB 45).

Disability Rates. None

Average Retirement Age. Age 62 or 35 Years of Service – Average retirement age used pursuant to paragraph 34b of GASB 45.

Termination/Turnover Rates. Age-based Turnover Rates developed based on Probability of Remaining Employed until Assumed Retirement Age table shown in paragraph 35b, Table 1 of GASB 45.

Starting Per Capita Costs.

	Medical	
	Retiree	Spouse
Pre-Medicare	\$11,887	\$14,265
Medicare eligible	1,933	2,319

Retiree Contributions.

	Medical		
	Retiree	Spouse	
Pre-Medicare Medicare eligible	\$4,832 1,933	\$5,799 2,319	

Election at Retirement. 75% of eligible active employees are assumed to elect coverage at retirement.

Marital Status. 70% of active employees are assumed to be married with males three years older than females. Actual spouse data was used for current retirees.

Retiree Lapse Rate. 0.0%

#### Notes to Financial Statements

#### Note 7 Construction and Other Significant Commitments

On July 14, 1998, the Park District entered into a 10 year lease, beginning July 15, 1998 with the Chana School Foundation for the purpose of leasing a parcel of real estate located in Oregon Park East to the Foundation. The Foundation is leasing the property for the purpose of relocating and renovating the Chana Country School which is to be operated as a museum by the Foundation. The lease agreement specifies an annual rental fee of five dollars during the lease term. The Park District has agreed, among other things, to maintain the grounds of the leased property. This agreement expired in July of 2008 but because the parties have not agreed on another lease, this lease is rolling forward month by month until a new agreement is made.

On March 14, 1995, the Park District entered into a 25-year lease, beginning April 1, 1995, with the City of Oregon for the purpose of leasing the real estate known as Mix Park from the City of Oregon. The lease agreement specifies that no rent shall be paid on this property. The Park District has agreed, among other things, to use and maintain the property consistent with the terms of the deed held by the City of Oregon.

In October 2013, the Park District renewed its agreement with the Ogle County Historical Society whereby, the District leases property owned by the Society and the Park District grants the Society the right to operate a museum program in accordance with the terms of the agreement. The agreement does not require any rental payments. At the regular June 2014 meeting, the Park District gave the Ogle County Historical Society the required 60 days' notice of termination of the existing agreement. The agreement will be officially terminated in August 11, 2014.

On March 14, 2006, the Park District entered into an agreement with the Riverview Cemetery Association to provide prairie restoration and annual maintenance of prairie. The agreement is effective for one year commencing on the original date of signing and will automatically renew for additional one year terms.

On September 1, 2011, the Park District entered into an agreement with the Oregon Unit School District No. 220 for the use of the Blackhawk Center, parks, and the reciprocal use of school facilities. The Park District is responsible for management of the Blackhawk Center. The School District agreed to pay the Park District \$168,730 each year of the agreement. The agreement expires August 31, 2014.

On September 11, 2012 the Park District signed an agreement with the iFiber for broadband fiber network services. The District will be charged an annual access fee for access to iFibers gigabit service and dark fiber connecting District buildings. The agreement expires 5 years following the first day of service, expected to be July 2018.

On April 9, 2013 the Park District signed an intergovernmental agreement with the City of Oregon. The agreement exchanged services between the City and Park District. The Park District provided the materials and labor for the downtown landscape, while the City of Oregon provided the Park District water for its Park West splash park. The agreement expires April 30, 2015.

#### Note 8 Risk Management

The Park District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to protect against such risks of loss, the Park District on May 30, 2001 entered an agreement with Illinois Parks Association Risk Services, a local Government risk pool, to provide the district with such insurance coverage. The Park District may be subject to additional premiums for its share of any losses of the association. Various deductibles are in effect through these policies as of April 30, 2014, none of which exceed \$1,000.

For risks of loss related to injuries to employees, the Park District purchases coverage through the Illinois Public Risk Fund. Potentially the Park District could be assessed additional premiums for its share of any losses of the fund. Historically, the Park District has not been assessed any additional premiums.

During the year ended April 30, 2014, there were no significant reductions in coverage. Also, there have been no settlement amounts which have exceeded insurance coverage in the past three years.

#### Note 9 Long-Term Debt

General Obligation Bonds - The Park District issues general obligation park bonds provide funds for the acquisition, building, maintaining, improving, protecting, and related expenses of buildings and parks. General obligation bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the Park District. These bonds generally are issued as serial bonds with equal amounts of principal maturing each year with maturities that range from 1 to 4 years. General obligation bonds outstanding at April 30, 2014 are as follows:

#### Governmental Activities:

General	Sale	Original	Interest Rates	Final	Outstanding
Obligation Bonds	Date	Borrowing	To Maturity	Maturity	4/30/2014
Series 2011	10/19/11	\$1,305,000	1.40-1.60%	11/1/13	\$0
Series 2012	12/17/12	2,300,000	2.00%	11/1/17	\$1,825,000
Series 2014	2/27/14	480,000	0.75%	11/1/14	480,000

#### Land Acquisition Loan

The Park District obtained a \$35,522 loan from a private party for the purchase of Park District land with an interest rate of 3.00% payable in monthly installments of \$416 through November 1, 2018.

Note Payable	Date	Original Borrowing	Interest Rates to Maturity	Final Maturity	Outstanding 4/30/14
Loan Acquisition	11/1/10	\$35,522	3.00%	10/1/18	\$20,657

#### Note 9 Long-Term Debt (continued)

Debt service requirements to maturity are as follows:

#### Governmental activities

Year ending	Loan Acquisition		Bonds F	Payable
April 30:	Principal	Interest	Principal	Interest
2015	\$4,442	\$558	\$950,000	\$38,940
2016	4,578	422	480,000	27,100
2017	4,713	287	490,000	17,500
2018	4,854	146	385,000	7,700
2019	2,070	13		
	\$20,657	\$1,426	\$2,305,000	\$91,240

Long term liability activity for the year ended April 30, 2014 is as follows:

	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Governmental activities:					
Bonds payable:					
General obligation bonds	\$2,695,000	\$480,000	\$870,000	\$2,305,000	\$950,000
Loan acquisition	24,966	12	4,309	20,657	4,442
Capital lease	8,192	i i i	8,192	<u> </u>	
Governmental activity					
long-term liabilities	\$2,728,158	\$480,000	\$882,501	\$2,325,657	\$954,442

The Park District is subject to a debt limitation of 2.50% of its assessed valuation of \$637,389,111. As of April 30, 2014 the Park District had \$13,629,728 of remaining legal debt margin.

#### Note 10 Net Position

Net position reported on the government wide statement of net position at April 30, 2014:

Governmen	tal A	.tivitioo.
COVERNMEN	uai Ar	HVILIDG.

Net investment in capital assets:	
Land and other nondepreciable assets	\$1,059,925
Other capital assets, net of accumulated depreciation	10,427,004
Less: related long-term debt outstanding	(2,325,657)
Total net investment in capital assets	9,161,272
Restricted:	
State statutes and enabling legislation	512,160
Bond agreement	19,368
Total restricted	531,528
Unrestricted	603,897
Total governmental activities net position	\$10 296 697

#### Note 11 Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

#### Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The Park District has no nonspendable balances at year end.

#### Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The Park District has restricted balances at year end that are listed below.

#### **Committed Fund Balance**

The Park District commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The Park District has committed balances at year end that are listed below.

#### Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the Park District's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The Park District has no assigned balances at year end.

#### Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

#### Note 11 Fund Balance (continued)

Restricted:	
Major Funds:	
State statutes and enabling legislation:	
Recreation enabling legislation	\$385,544 30,785
Illinois Municipal Retirement and Social Security Fund enabling legislation	
Bond agreement - Bond and Interest	19,368
Nonmajor Funds:	,
State statutes and enabling legislation:	9,583 36,166 9,759
Audit	
Liability Insurance	
Social Security	
Police	39,285
Paving and Lighting	1,038
Committed -	.,555
General Fund :	7,736 77,205
Scholarship	
Park and Building Improvement	
Unassigned -	,255
Major Fund -	
General	518,956
Total governmental fund balances	\$1,135,425

#### **Note 12 Interfund Transfers**

Below are the interfund transfers as of April 30, 2014:

Fund	Transfer In	Transfer Out
Major funds -		
General	::=	\$93,000
Recreation	\$120,000	¥ = 0,000
Nonmajor governmental funds	<u>:</u>	27,000
	\$120,000	\$120,000

All transfers were made to simplify cash flows within the Park District.

#### Note 13 Contingencies

From time to time, the Park District is party to other pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the Park District's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Park District's financial position or results of operations.

#### Note 14 Economic Dependency

Because Exelon Generating Co. LLC Byron nuclear plant's assessed valuation represents in excess of 80% of the Park District's total assessed valuation, the Park District is economically dependent upon Exelon Generating Co. LLC in order to maintain its current level of services to the public.

The settlement agreement with Exelon Generating Co. LLC concerning the assessed valuation of Exelon's Byron nuclear generation plant expired on December 31, 2011. The Ogle County Assessor and the Ogle County Board of Review set the assessed valuation of the Byron plant at \$509,658,266 for 2013. Both Exelon and the Byron School District have appealed the assessment to the Property Tax Appeal Board. A decision will most likely not be reached for three to five years. It is possible that a portion of the 2013 tax receipts may need to be refunded to Exelon. Real estate tax revenues for the Park District for the 2014 and future tax years are uncertain.

#### **Note 15 Termination Benefits**

The Park District approved an Early Retirement Incentive Plan (ERIP) on January 1, 2013. To be eligible for the ERIP, an employee must be at least 50 years of age at the date of retirement, have a minimum of 20 years of actual service credit with the Park District, must submit an irrevocable letter of resignation to the Board, must not otherwise be covered by a collective bargaining agreement, and must be receiving health insurance benefits from the Park District at the date of retirement. The early retirement window shall be offered to eligible employees electing to retire on or before November 30, 2013.

Early retirement benefits include the Board continuing to pay the Board portion for single health insurance coverage for the numbers of months immediately following retirement equal to that employee's actual years of service credit with the Illinois Municipal Retirement Fund (IMRF) until the employee is Medicare eligible or until the employee dies, whichever occurs first. The Board health coverage contribution is contingent upon the employee continuing to submit his/her required employee contribution.

At April 30, 2014, the Park District had no participant or liability obligations. There was \$13,992 of early retirement expenditures for the year ended April 30, 2014.

Notes to Financial Statements

#### Note 16 Future Changes in Accounting Principles

In June 2012, the Governmental Accounting Standards Board (GASB) issued Statement 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27. The Park District is required to implement this standard for the fiscal year ending April 30, 2016. This statement establishes new requires for the Park District to report a "net pension liability" for the unfunded portion of its IMRF pension plan. The Park District has not yet determined the full impact that adoption of GASB Statement 68 will have on the financial statements.

In November 2013, the GASB issued Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. The Park District is required to implement this standard for the fiscal year ending April 30, 2016. The Park District has not yet determined the full impact that adoption of GASB Statement 71 will have on the financial statements.

# Other Information (Unaudited)

Schedule of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Budget and Actual General Fund For the year ending April 30, 2014

g	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes	\$630,986	\$630,705	(\$281)
Intergovernmental revenues	1,567,727	822,964	(744,763)
Receipts from use of money and property	175,740	163,069	(12,671)
Other receipts	2,100	3,396	1,296
Total revenues	2,376,553	1,620,134	(756,419)
Expenditures:			
General control and administration	630,136	604.030	(60,000)
Building department	235,407	691,039 228,725	(60,903)
Programs department	235,407	220,725	6,682 =
Parks department	404,309	356,948	47,361
Debt Service:	404,309	330,946	47,301
Principal		12,501	(12,501)
Interest		1,071	(12,301)
Bond issuance costs	120	9,500	(9,500)
Capital outlay	1,710,630	1,611,999	98,631
Tatal armanditum			
Total expenditures	2,980,482	2,911,783	68,699
Excess (deficiency) of revenues over expenditures	(603,929)	(1,291,649)	(687,720)
Other financing sources (uses):			
Debt proceeds	408,200	480,000	71,800
Operating transfers in (out)	(93,000)	(93,000)	*
Net changes in fund balances	(\$288,729)	(904,649)	(\$615,920)
Fund balances, beginning of year		1,508,546	
Fund balances, end of year	= =	\$603,897	

Schedule of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Budget and Actual Recreation Fund For the year ending April 30, 2014

s <del></del>	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes	\$473,240	\$473,026	(\$214)
Program fees	380,400	354,094	(26,306)
Memberships	161,000	153,756	(7,244)
Revenues from use of money and property	12,600	12,471	(129)
Other revenues	5,250	6,399	1,149
Total revenues	1,032,490	999,746	(32,744)
Expenditures: General control and administration Building department Programs department	165,731 238,709 733,757	172,812 240,442 654,390	(7,081) (1,733) 79,367
Capital outlay	-		255
Total expenditures	1,138,197	1,067,644	70,553
Excess (deficiency) of revenues over expenditures	(105,707)	(67,898)	37,809
Other financing sources (uses) -			
Operating transfers in (out)	120,000	120,000	
Net changes in fund balances	\$14,293	52,102	\$37,809
Fund balances, beginning of year		333,442	<u> </u>
Fund balances, end of year	= =	\$385,544	ŧ

Schedule of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Budget and Actual IMRF Fund For the year ending April 30, 2014

	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			F
Taxes	\$134,021	\$133,961	(¢en)
Revenues from the use of money and property	Ψ13 <del>4</del> ,021	φ133, <del>3</del> 01	(\$60) (10)
			(10)
Total revenues	134,066	133,996	(70)
Expenditures:			
General control and administration	42,711	43,110	(399)
Building department	29,142	29,414	(272)
Programs department	31,932	32,230	(298)
Parks department	25,168	25,404	(236)
Total expenditures	128,953	130,158	(1,205)
Excess (deficiency) of revenues over expenditures	5,113	3,838	(1,275)
Other financing sources (uses) - Operating transfers in (out)	<b>=</b> 0	ă.	æ
Net changes in fund balances	\$5,113	3,838	(\$1,275)
Fund balances, beginning of year		26,947	
Fund balances, end of year	= =	\$30,785	

#### Schedule of IMRF Funding Progress:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/13	\$1,678,452	\$2,376,050	\$697,598	70.64%	\$1,096,049	63.65%
12/31/12	1,836,087	2,393,805	557,718	76.70%	1,114,513	50.04%
12/31/11	1,619,750	2,250,561	630,811	71.97%	1,098,112	57.45%

On a market value basis, the actuarial value of assets as of December 31, 2013 is \$2,049,447. On a market basis, the fund ratio would be 86.25%.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with Oregon Park District. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100% funded.

#### **Schedule of Other Postemployment Benefit Funding Progress:**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
5/1/12	#	\$358,880	\$358,880	±	N/A	N/A
5/1/09	#	266,701	266,701	=	N/A	N/A

Balance Sheet - Modified Cash Basis General Fund April 30, 2014

	Corporate	Scholarship	Park & Building	Total General
ASSETS	Fund	Fund	Improvement	Fund
Current assets -				
Cash -				
Unrestricted	\$523,071	\$7,736	\$77,205	\$608,012
Due from other funds		Ψ1,100	Ψ77,200	Ψ000,012
Total current assets	523,071	7,736	77,205	608,012
Total assets	\$523,071	\$7,736	\$77,205	\$608,012
Liabilities - Payroll withholdings	\$4,115		-	\$4,115
Total liabilities	4,115	=	=	4,115
Fund balances:				
Restricted	<b>5</b>		_	· =:
Committed	-	7,736	77,205	84,941
Unassigned	518,956	<u>*</u>	<u> </u>	518,956
Total fund balance	518,956	7,736	77,205	603,897
Total liabilities and fund balance	\$523,071	\$7,736	\$77,205	\$608,012



Schedule of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Budget and Actual General Fund For the year ending April 30, 2014

	Corporate F	und	Scholarship F	und
	Budgeted Amounts		<b>Budgeted Amounts</b>	
	Original and		Original and	
X	Final	Actual	Final	Actual
Revenues:				
Taxes	\$630,986	\$630,705	160	1=0
Intergovernmental revenues	39,227	48,714	-	(=0)
Revenues from use of money and property	174,530	162,343	\$10	\$4
Other revenues	1,050	2,669	1,050	727
Total revenues	845,793	844,431	1,060	731
Expenditures:				
General control and administration	628,886	609,764	1,250	635
Building department	235,407	228,725	- 1,200	
Programs department	200,107	220,720	57K	2
Parks department	404,309	356,948	-	_
Debt service:	101,000	000,010		
Principal	<u> </u>	8,192	_	_
Interest	-	380		_
Bond issuance costs	-	-	-	_
Capital outlay	8,572	3#		
Total expenditures	1,277,174	1,204,009	1,250	635
Excess (deficiency) of revenues				
over expenditures	(431,381)	(359,578)	(190)	96
Other financing sources -				
Debt proceeds	₩	*	2 €	-
Bond premium	1 2	(=)	· · · · · · · · · · · · · · · · · · ·	
Operating transfer in (out)	412,000	412,000	<u> </u>	cen.
Net change in fund balance	(\$19,381)	52,422	(\$190)	96
Fund balances, beginning of year	_	466,534	_	7,640
Fund balances, end of year		\$518,956		\$7,736

Park and Bu	_	7.110	F1		
Improvem	ent	Total General Fund Budgeted Amounts			
Budgeted Amounts Original and	-	Original and		Variance with Final	
Final	Actual	Final	Actual	Budget	
I IIIQI	Actual	1 mai	Aotaui	Budget	
)#	-	\$630,986	\$630,705	(\$281)	
\$1,528,500	\$774,250	1,567,727	822,964	(744,763)	
1,200	722	175,740	163,069	(12,671)	
	-	2,100	3,396	1,296	
1,529,700	774,972	2,376,553	1,620,134	(756,419)	
	90.640	620 126	691,039	(60,903)	
	80,640	630,136 235,407	228,725	6,682	
·		235,407	220,725	0,002	
NE.	-	404,309	356,948	47,361	
-	-	404,505	000,040	47,001	
:e:	4,309	≅	12,501	(12,501)	
:#÷	691	=	1,071	(1,071)	
( <del>=</del> :	9,500		9,500	(9,500)	
1,702,058	1,611,999	1,710,630	1,611,999	98,631	
1,702,058	1,707,139	2,980,482	2,911,783	68,699	
(470.050)	(000 407)	(000,000)	(4.004.640)	(697 700)	
(172,358)	(932,167)	(603,929)	(1,291,649)	(687,720)	
408,200	480,000	408,200	480,000	71,800	
-100,200	-		=	,	
(505,000)	(505,000)	(93,000)	(93,000)		
(\$269,158)	(957,167)	(\$288,729)	(904,649)	(\$615,920)	
	4 00 4 0 = 0		4 500 540		
9	1,034,372	8	1,508,546		
	\$77,205	12	\$603,897		

Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds April 30, 2014

			Special Reve	onuo Eunda	-	Capital Projects
ASSETS	Total Nonmajor Governmental Funds	Audit	Liability Insurance	Social Security Fund	Police Fund	Paving and Lighting
Cash and cash equivalents	\$95,831	\$9,583	\$36,166	\$9,759	\$39,285	\$1,038
Total current assets	\$95,831	\$9,583	\$36,166	\$9,759	\$39,285	\$1,038
LIABILITIES AND FUND BALANCES						
Due to other funds	28	(€	•	:(#r	*	¥
Fund balances:	(R)	S#	(♥:	<u>#</u>		#
Fund balances: Restricted	95,831	9,583	36,166	9,759	39,285	1,038
Fund balances: Restricted Committed	95,831	9,583	36,166	9,759	39,285	1,038
Fund balances: Restricted	·	•		9,759 - -	39,285 - -	1,038 - -
Fund balances: Restricted Committed	-75	: <u>=</u>	:##S	>=	\ <del>`</del>	1,038

Combining Statement of Revenues, Expenditures and Changes in in Fund Balances - Modified Cash Basis
Nonmajor Governmental Funds
For the year ending April 30, 2014

	Total		Special Rev	venue Funds		Capital Projects
	Nonmajor Governmental Funds	Audit	Liability Insurance	Social Security Fund	Police Fund	Paving and Lighting
Revenues:						
Taxes	\$424,398	\$24,977	\$204,916	\$107,975	\$54,996	\$31,534
Intergovernmental revenues	>€		3	4 <del>5.</del>	3€	100
Revenues from the use of						
money and property	83	3	34	16	24	6
Other revenues	3,784	-	30	5 <b>-4</b> 5	3,754	7/43
Total revenues	428,265	24,980	204,980	107,991	58,774	31,540
Expenditures:						
General control and administration	271,037	21,500	182,271	33,966	33,300	
Building department	27,078		<b>#</b>	23,175		3,903
Programs department	25,393	-	=	25,393	a==	:::::::::::::::::::::::::::::::::::::::
Parks department	20,015	÷ <del>.</del>	=	20,015	( <u></u>	( <b>*</b> )
Capital outlay	33,843		<del></del>		33,843	
Total expenditures	377,366	21,500	182,271	102,549	67,143	3,903
Excess (deficiency) of revenues over expenditures	50,899	3,480	22,709	5,442	(8,369)	27,637
Other financing sources (uses) - Operating transfers in (out)	(27,000)	₩	:=	i <b>a</b> i	æ3	(27,000)
Net changes in fund balances	23,899	3,480	22,709	5,442	(8,369)	637
Fund balances, beginning of year	71,932	6,103	13,457	4,317	47,654	401
Fund balances, end of year	\$95,831	\$9,583	\$36,166	\$9,759	\$39,285	\$1,038

Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes For the year ending April 30, 2014

Risk management: Personnel	\$74,183
Property and liability insurance	57,484
Workers' compensation insurance	36,628
Unemployment insurance	13,976
Total	\$182,271