Oregon, Illinois

**Financial Report** 

December 31, 2021





# **Table of Contents**

Independent Auditor's Report	1 - 2
Management Discussion and Analysis	3 - 8
Basic Financial Statements: Government -Wide Financial Statements:	
Statement of Net Position – Modified Cash Basis	9
Statement of Activities – Modified Cash Basis	
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet – Modified Cash Basis	11
Reconciliation of the Balance Sheet – Modified Cash Basis to the Statement of Net Position – Modified Cash Basis	10
Statement of Revenues, Expenditures and Changes in Fund Balances -	12
Modified Cash Basis	13
Reconciliation of the Statement of Revenues, Expenditures and	
Changes in Fund Balances – Modified Cash Basis to the Statement of	
Activities – Modified Cash Basis	14
Notes to Financial Statements	15 - 40
Other Information:	
Budgetary Comparison Schedules for:	
Corporate Fund – Modified Cash Basis	
Recreation Fund – Modified Cash Basis	42
Other Information	43 - 46
	47. 40
Notes to Other Information	47 - 48
General Fund:	
Combining Balance Sheet – Modified Cash Basis	49
Combining Statement of Revenues, Expenditures and Changes in Fund	
Balances – Modified Cash Basis	50
Nonmajor Governmental Funds:	
Combining Balance Sheet – Modified Cash Basis	51 - 52
Combining Statement of Revenues, Expenditures	-
And Changes in Fund Balances – Modified Cash Basis	53 - 54
Schedule of Expenditures from Taxes Extended for Tort Immunity Purpose	55



#### **Independent Auditor's Report**

To the Park District Board Oregon Park District Oregon, Illinois

## Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of governmental activities, each major fund and the aggregate remaining fund information of Oregon Park District, Illinois (the "Park District"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Oregon Park District, Illinois as of December 31, 2021, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Park District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified audit opinions.

## **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Park District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Park District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Park District's ability to continue as a going concern for a reasonable
  period of time.

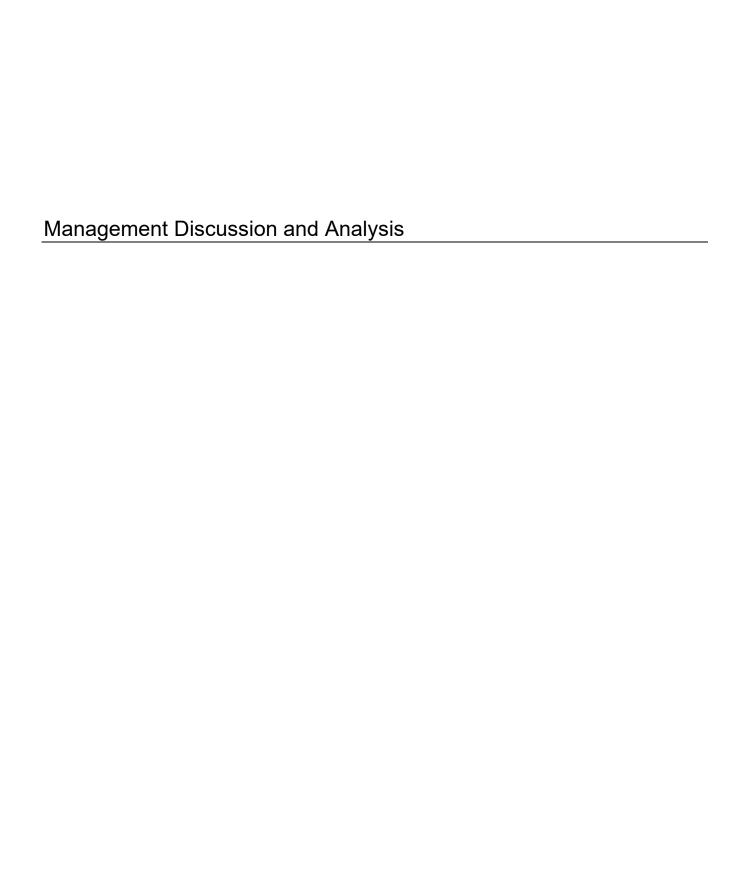
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Park District's basic financial statements. The Management's Discussion and Analysis and the additional schedules listed in the table of contents as other information are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Sterling, Illinois March 4, 2022

Wippei LLP



Management Discussion and Analysis

As management of the Oregon Park District (the "Park District"), we offer the readers of the Park District's financial statements this narrative overview and analysis of the financial activities of the Oregon Park District for the year ended December 31, 2021.

The MD&A is provided at the beginning of the report to provide an overview of the Park District's financial position at December 31, 2021 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the financial statements, notes to the financial statements, and other information.

#### **Using This Financial Report**

The financial section of this annual report consists of three parts - Independent Auditor's Report, the basic financial statements, and other information.

## **Government -Wide Financial Statements**

The first two statements are government-wide financial statements that provide both short term and long-term information about the Park District's overall financial status, similar to a private sector business. In the government-wide financial statements the Park District's activities are generally shown in two categories - governmental and business type activities. The Park District does not have any business type activities. The Park District's basic services are general government, parks, building, and programs. Current operations of these activities are largely financed with property taxes.

The statement of net position-modified cash basis presents information on all the Park District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Park District is improving or deteriorating. To assess the overall health of the Park District you need to consider additional non-financial factors such as the condition of the Park District's buildings and facilities.

The statement of activities-modified cash basis presents information showing how the government's net position changed during the most recent year. The financial statements are prepared under the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America, whereby revenues and assets are recognized when received, regardless of when they were earned and expenditures/expenses and liabilities are recognized when payment is made, regardless of when they are incurred.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Park District's funds - not the Park District as a whole. Funds are accounting devices the Park District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law, while others are established to control and manage money for particular purposes or to show that the Park District is properly using certain revenues.

Management Discussion and Analysis

## **Fund Financial Statements (continued)**

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for each. By doing so, readers may better understand the long-term impact of the Park District's near-term financing decisions. Both the governmental fund balance sheet – modified cash basis and the governmental fund statement of revenues, expenditures and changes in fund balances – modified cash basis provides a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Park District maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet - modified cash basis and the governmental funds statement of revenues, expenditures and changes in fund balances – modified cash basis for all these funds.

The Park District adopts annual budgets for all major governmental funds and certain other funds. A budgetary comparison statement has been provided for the major governmental funds only.

## Corporate Fund Budgetary Variances

#### Revenues -

The most significant revenues for the Corporate Fund were tax revenues. Intergovernmental revenues were \$51,815 compared to budgeted amount of \$25,500. This variance relates to Corporate Personal Property Replacement taxes received by the District.

## Expenditures -

Actual expenditures exceeded budgeted expenditures in the Corporate Fund by \$9,470. The primary budgetary difference was due to more administrative expenditures than anticipated.

## Recreation Fund Budgetary Variances

#### Revenues -

The Recreation Fund receives most of its revenues from property taxes and program fees. Program fees and memberships were more than budgeted for the fiscal year.

#### Expenditures -

Budgeted expenditures exceeded actual expenditures in the Recreation Fund by \$48,228. The primary budgetary difference was due to less program expenditures than anticipated.

Management Discussion and Analysis

## **Condensed Financial Information**

Net position is summarized in the table below.

Condensed Statement of Net Position – Modified Cash Basis

As of December 31,	<b>Governmental Activities</b>			
-	2021	2020		
Current assets	\$2,114,285	\$1,722,764		
Capital assets (net)	8,258,349	8,475,917		
Total assets	10,372,634	10,198,681		
Current liabilities	23,410	35,380		
Non-current liabilities	0	18,336		
Total liabilities	23,410	53,716		
Net position:				
Net investment in capital assets	8,240,013	8,440,090		
Restricted	1,225,152	1,143,608		
Unrestricted	884,059	561,267		
Total net position	\$10,349,224	\$10,144,965		

The largest portion of the Park District's net position are reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The Park District uses these assets to provide services. Therefore, these assets are not available for future spending. Although the Park District investments in its capital assets are reported net of available debt, it should be noted that the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

Management Discussion and Analysis

The Park District's net position consist of net investment in capital assets, restricted net position, and unrestricted net position. Restricted net position represents assets which have restrictions determined by an outside party.

## **Condensed Financial Information (continued)**

Unrestricted net position represents net position that have not been restricted by an outside party. This includes funds that the Park District has designated for specific uses as well as amounts that are contractually committed for goods and services.

Revenues, expenses, and changes in net position are summarized in the table below:

Condensed Statement of Activities – Modified Cash Basis For the years ended December 31	Governmental Activities			
Revenues:	2021	2020		
Program revenues:				
Charges for services	\$360,867	\$195,166		
Operating grants and contributions	17,227	21,530		
Capital grants and contributions	203,859	35,711		
General revenues:				
Property taxes	2,934,326	2,920,725		
Replacement taxes	47,956	27,317		
Other:				
Unrestricted investment earnings	3,199	9,918		
Miscellaneous	4,462	5,629		
	·			
Total revenues	3,571,896	3,215,996		
Program expenses:				
General control and administration	1,662,882	1,412,396		
Building department	645,718	631,267		
Programs department	537,162	476,613		
Parks department	527,276	558,245		
Debt service	6,846	18,108		
	5,5.5			
Total expenses	3,379,884	3,096,629		
Gain/Loss on sale of capital assets	0	(821)		
Change in net position	\$192,012	\$118,546		

Major sources of operating revenues for the Park District's governmental funds include property taxes and charges for services.

Management Discussion and Analysis

## Capital Asset and Long-Term Debt Activity

### Capital Assets

The Park District's investment in capital assets for its governmental activities at year end totaled \$8,258,349 (net of accumulated depreciation). This investment in capital assets includes, land, buildings, office furniture and equipment, and other equipment related to programs. There were \$379,990 of capital asset additions recorded during the year and \$597,558 of depreciation charges were expensed on the total capital assets for the primary government. See Note 4 for details of capital assets.

Major capital asset events during the year included the following:

Locker Room Upgrades - \$113,800 Gas Boilers - \$95,375

Net Book Value of Capital Assets at December 31, 2021

	Governmental Activities
Land	\$1,059,925
Construction in Progress	15,750
Buildings	5,765,645
Office furniture and equipment	763,725
Other equipment	653,304
Total	\$8,258,349

Net Book Value of Capital Assets at December 31, 2020

·	Governmental Activities
Land	\$1,059,925
Construction in Progress	76,418
Buildings	5,787,963
Office furniture and equipment	845,467
Other equipment	706,144
Total	\$8,475,917

## Long-term debt activity

At December 31, 2021, the Park District had \$18,336 in governmental activities outstanding debt which consisted of a capital lease. See Note 9 and Note 10 for details of debt.

Governmental Activities	
Outstanding Debt at December 31, 2021	
Capital Lease	\$18,336

Management Discussion and Analysis

Long-term debt activity

Governmental Activities					
Outstanding Debt at December 31, 2020	)				
Capital Lease	\$35,827				

# <u>Management's Analysis of the Park District's Overall Financial Position and Results of Operations</u>

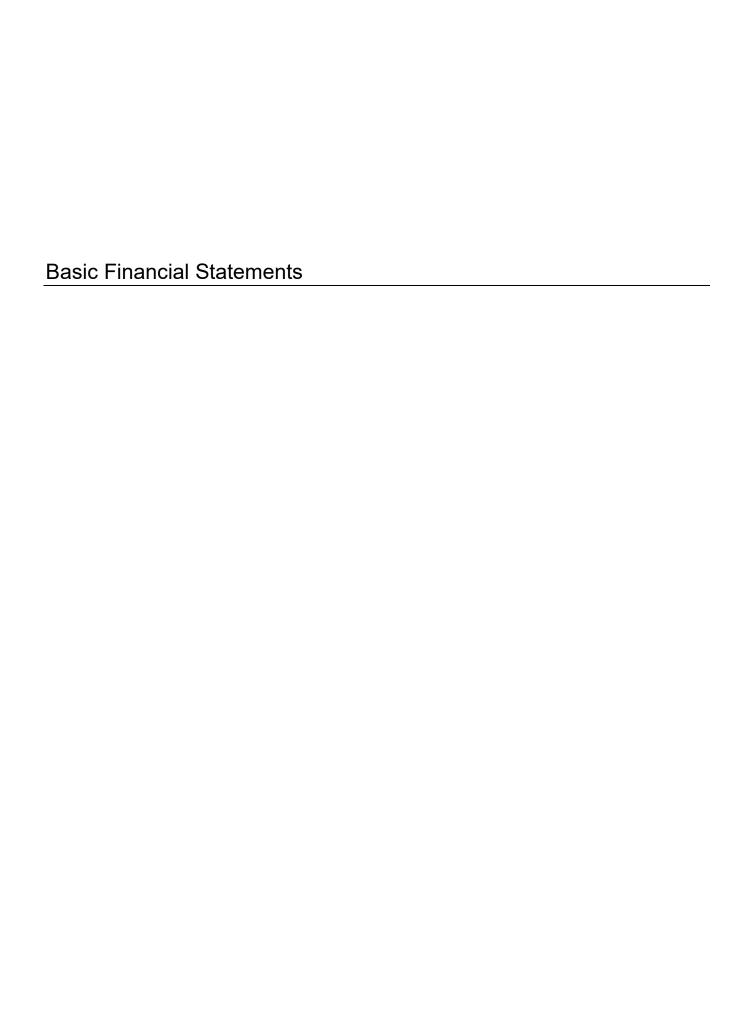
The Statement of Net Position – Modified Cash Basis reflects an overall increase in the Park District's total net position from the prior year of \$192,012 for all governmental activities.

## Factors or Conditions Impacting Future Periods

The settlement agreement with Exelon Generating Co. LLC concerning the assessed valuation of Exelon's Byron nuclear generation plant expired on December 31, 2011. The Ogle County Assessor and the Ogle County Board of Review set the assessed valuation of the Byron plant at \$499,226,061 for 2012, \$509,444,605 for 2013, \$482,617,484 for 2014, \$482,400,000 for 2015, \$546,401,187 for 2016, \$546,407,417 for 2017, \$546,415,388 for 2018, \$503,333,776 for 2019 and \$503,343,408 for 2020. Both Exelon and the Byron School District have appealed the assessments for all six years to the Property Tax Appeal Board. The Property Tax Appeal Board has held hearing on the 2012 assessment appeal and a decision is pending. A timeline on the final decision on the appeal has not been released. The District does not expect a resolution in the near future. It is possible that a portion of the 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019 and 2020 tax receipts may need to be refunded to Exelon. Real estate tax revenues for the Park District for the 2021 and future tax years are uncertain because there is not an agreement as to the assessed value of Exelon's Byron nuclear generation facilities.

## **Contacting the Park District's Financial Management**

This financial report is designed to provide our citizens, taxpayers and customers with a general overview of the Park District's finances and to demonstrate the Park District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Oregon Park District P.O. Box 237 Oregon, IL 61061.



Statement of Net Position - Modified Cash Basis December 31, 2021

ASSETS	Governmental Activities
Current assets:	
Cash, cash equivalents, and investments	\$2,112,913
Other asset	1,372
Total current assets	2,114,285
Noncurrent assets:	
Capital assets not being depreciated	1,075,675
Capital assets being depreciated (net of accumulated depreciation)	7,182,674
Total noncurrent assets	8,258,349
Total assets	10,372,634
LIABILITIES	
Current liabilities:	
Payroll withholdings & other	5,074
Bonds payable	0
Capital lease payable	18,336
Total current liabilities	23,410
Noncurrent liabilities:	
Bonds payable	0
Capital lease payable	0
Total noncurrent liabilities	0
Total liabilities	23,410
NET POSITION	
Net investment in capital assets	8,240,013
Restricted	1,225,152
Unrestricted	884,059
Total net position	\$10,349,224

Statement of Activities - Modified Cash Basis For the year ending December 31, 2021

					Net (Expense) Revenue and
			Program Reven	ш	Changes in Net Position
			Operating	Capital	Net i Osition
		Charges for	Grants and	Grants and	Governmental
Functions/Programs	Expenses	Services		Contributions	Activities
Governmental activities:	-				
General control and administration	\$1,662,882	\$0	\$17,227	\$203,859	(\$1,441,796)
Building department	645,718	0	0	0	(645,718)
Programs department	537,162	360,867	0	0	(176,295)
Parks department	527,276	0	0	0	(527,276)
Debt service	6,846	0	0	0	(6,846)
Total governmental activities	\$3,379,884	\$360,867	\$17,227	\$203,859	(2,797,931)
	General revenu	ies:			
	Property taxe	25			2,934,326
	Replacemen				47,956
	Other:				
		investment ea	rninas		3,199
		of capital asse	•		0
	Miscellaneou	IS			4,462
	Total general re	evenues			2,989,943
	Change in net բ	oosition			192,012
	Net position, be	eginning of yea	r, restated		10,157,212
	Net position, er	nd of year			\$10,349,224

Balance Sheet - Modified Cash Basis Governmental Funds December 31, 2021

		Special Revenue Funds	Debt Service Bond		
ASSETS	General Fund	Recreation Fund	and Interest Fund	Other Governmental Funds	Total Governmental Funds
Cash, cash equivalents, and investments	\$889,133	\$472,768	\$8,914	\$742,098	\$2,112,913
Other asset Due from other funds	0 0	1,372 0	0 0	0 0	1,372 0
Total current assets	\$889,133	\$474,140	\$8,914	\$742,098	\$2,114,285
LIABILITIES AND FUND BALANCES					
Payroll withholdings & other Due to other funds	\$5,074 0	\$0 0	\$0 0	\$0 0	\$5,074 0_
Total liabilities	5,074	0	0	0	5,074
Fund balances: Restricted Committed Unassigned	0 62,443 821,616	474,140 0 0	8,914 0 0	742,098 0 0	1,225,152 62,443 821,616
Total fund balances	884,059	474,140	8,914	742,098	2,109,211
Total liabilities and fund balances	\$889,133	\$474,140	\$8,914	\$742,098	\$2,114,285

Reconciliation of the Balance Sheet - Modified Cash Basis to the Statement of Net Position - Modified Cash Basis December 31, 2021

Total fund balances - governmental funds	\$2,109,211
Amounts reported for governmental activities in the statement of net position-modified cash basis are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Net book value of assets reported.	8,258,349
Long-term liabilities, including loan and bond payable are not due and payable in the current period and therefore are not reported in the funds.	(18,336)
Total net position - governmental activities	\$10,349,224

Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis Governmental Funds

For the year ending December 31, 2021

		Special Revenue	Debt		
		Funds	Service		
			Bond	ļ.	
			and	Other	Total
	General	Recreation	Interest	Governmental	Governmental
	Fund	Fund	Fund	Funds	Funds
Revenues:					
Taxes	\$648,140	\$486,106	\$1,492,862	\$307,218	\$2,934,326
Intergovernmental revenues	251,815	0	0	0	251,815
Program fees	0	271,382	0	0	271,382
Memberships	0	82,765	0	0	82,765
Revenues from use of money					
and property	1,451	7,498	702	268	9,919
Other revenues	14,179	7,510	0	0	21,689
Total revenues	915,585	855,261	1,493,564	307,486	3,571,896
			.,,		2,011,000
Expenditures:					
Current:					
General control					
and administration	1,152,810	207,147	0	221,182	1,581,139
Building department	0	207,366	0	58,620	265,986
Programs department	0	480,114	0	33,592	513,706
Parks department	374,403	0	0	40,246	414,649
Debt service:					
Principal	17,491	0	1,489,000	0	1,506,491
Interest	1,734	0	5,081	0	6,815
Bond issuance costs	0	0	31	0	31
Capital outlay	365,355	14,635	0	0	379,990
Total expenditures	1 011 702	909,262	1,494,112	353,640	4,668,807
Total experiditures	1,911,793	909,202	1,494,112	333,040	4,000,007
Excess (deficiency) of					
revenues over expenditures	(996,208)	(54,001)	(548)	(46,154)	(1,096,911)
•	, , ,	( , ,	,	, ,	, , ,
Other financing sources (uses):					
Debt proceeds	1,489,000	0	0	0	1,489,000
Operating transfers in (out)	(170,000)	100,000	0	70,000	0
Not all an experience from the classics	000 700	45.000	(5.40)	00.040	202.222
Net changes in fund balances	322,792	45,999	(548)	23,846	392,089
Fund balances, beginning					
of year (as restated)	561,267	428,141	9,462	718,252	1,717,122
	#004.0F0	ф474.44C	<u> </u>		
Fund balances, ending	\$884,059	\$474,140	\$8,914	\$742,098	\$2,109,211

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis to the Statement of Activities - Modified Cash Basis For the year ending December 31, 2021

Net change in fund balance	\$392,089
Amounts reported for governmental activities in the statement of activities-modified cash basis are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expenses to allocate those expenditures over the life of the assets:  Capital asset purchases  Depreciation expense	379,990 (597,558)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities a gain or (loss) is reported for each disposal. Loss from sale/disposal of capital assets	-
The issuance of debt is reported in the governmental funds as other financing sources while debt payments are reported in governmental funds as expenditures. However, only the interest on debt is recorded in the statement of activities-modified cash basis. This is the net affect of these differences in the period.	(1,489,000)
The repayment of debt principal is an expenditure in the governmental funds, but reduces long-term liabilities in the statement of net position - modified cash basis.	
Bond payments	1,489,000
Loan payments Capital lease payments	0 17,491
Change in net position - modified cash basis of governmental activities	\$192,012

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies

#### Introduction

The financial statements of Oregon Park District, Illinois (the "Park District"), are presented on the modified cash basis of accounting. This modified cash basis differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The significant accounting principles and policies utilized by the Park District are described below.

## **Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position – modified cash basis and the statement of activities – modified cash basis) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

## **Financial Reporting Entity**

The Park District is governed by a five-member Board of Commissioners. The accompanying financial statements present the primary government, organizations for which the primary government is financially accountable, and other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials are financially accountable or whose exclusion would render the financial statements misleading because of nature and significance of their relationship. Based on these criteria, the Park District is considered a primary government and there are no other organizations or agencies whose financial statements should be combined and presented with these financial statements.

#### **Basis of Presentation – Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (continued)

#### Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the Park District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Park District reports the following major governmental funds:

### **General Fund**

The General Fund is the general operating fund of the Park District. It is used to account for all financial resources except those required to be accounted for in another fund.

Corporate Fund – This sub-fund is the general operating fund of the Park District. It is used to account for all financial resources except those required to be accounted for in another fund.

Scholarship Fund – This sub-fund was established to utilize donations and contribution to fund underprivileged youth participation in the Park District programming.

Park and Building Improvement Fund – This sub-fund is used to account for bond proceeds used for the purchase of land condemned or purchased for parks, for the building, maintaining, improving and protecting of the same and the existing land and facilities of the Park District and for the payment of those expenses.

#### **Recreation Fund**

The Recreation Fund is used to account for the proceeds and expenditures of the Park District's recreation programs.

#### **Bond and Interest Fund**

The Bond and Interest Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt bond principal, bond interest and related bond costs.

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (continued)

During the course of operations, the Park District has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *modified cash basis of accounting*. Revenues are recorded when received and expenses are recorded when paid.

#### **Use of Estimates**

The preparation of financial statements in conformity with the modified basis of accounting requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with the modified cash basis of accounting.

The appropriated budget is prepared by fund, function, and department. The Park District's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.

#### **Cash and Cash Equivalents**

The Park District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

## Note 1 Summary of Significant Accounting Policies (continued)

#### Investments

The Park District's investments are considered to be money market mutual funds held with Illinois Park District Liquid Asset Fund Plus.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on guoted market prices.

The Park District is a participant in the Illinois Park District Liquid Asset Fund Plus (the "Fund") which is authorized in Illinois Compiled Statutes 30 ILCS 235 under the Public Funds Investment Act. The Fund is not registered wit the Securities Exchange Commission as an investment company. The Fund operates and reports to participants on the amortized cost basis. The fund pool shares are bought and redeemed at \$1 based on the amortized cost of the investments in the Fund. The investment is not subject to the fair value hierarchy disclosures.

## **Capital Assets**

Capital assets, which include buildings, building improvements, and equipment, are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the Park District as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of four years.

As the Park District constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life.

Land and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Office furniture, vehicles and office equipment 5 – 15 years Buildings 15 – 39 years Building improvements 15 - 39 years

#### **Net Position Flow Assumption**

Sometimes the Park District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the Park District's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (continued)

#### **Fund Balance Flow Assumptions**

Sometimes the Park District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Park District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Park District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Park District's highest level of decision-making authority. The Board of Commissioners is the highest level of decision-making authority for the Park District that can, by adoption of an ordinance prior to the end of the year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the Park District for specific purposes but do not meet the criteria to be classified as committed. The Board of Commissioners has by resolution authorized an official of the Board of Commissioners to assign fund balance. The Board of Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## **Program Revenues**

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Notes to Financial Statements

## Note 1 Summary of Significant Accounting Policies (continued)

## **Property Taxes**

It is the Park District's intention that property taxes generated from the 2020 property tax levy be used to finance the operating budget of the year ending December 31, 2021. Therefore, property tax receipts represent the receipts primarily generated by the 2020 property tax levy.

The Park District's property tax is levied on or before the last Tuesday in December each year on all taxable real property located in the Park District. The 2020 levy was passed by the Board on December 8, 2020. The 2021 levy was passed by the Board on December 14, 2021. There were no collections received from the 2021 levy during the year. Property taxes attach as an enforceable lien on property as of January 1 and are generally payable in two installments in June and September. The Park District receives significant distributions of tax receipts within one month of these due dates.

## **Compensated Absences**

#### Vacation

The Park District follows the policy of allowing employees to accrue vacation leave throughout the year. Full-time employees earned vacation will cease to accrue once total available vacation exceeds 40 hours beyond their annual vacation time, as based on their years of service vacation calculation. The total amount of unused vacation time for services performed at December 31, 2021, amounted to \$12,918.

#### Sick Leave

The Park District follows the policy of allowing unused sick days to accumulate to a total of 240 days for full-time employees participating under IMRF. Upon retirement, the employee must elect to either receive compensation at one-quarter pay for every unused sick days or to apply those days to additional pension credit as provided by IMRF. At December 31, 2021, the maximum amount of unused sick time for services performed amounted to \$61,294.

#### Personal Days

The Park District follows the policy of granting 6 personal days in a year. Any unused personal time in the year that is earned will be paid straight time to the employee. The total amount of unused personal time for services performed at December 31, 2021, amounted to \$0.

These amounts are not reported as liabilities in the financial statements because the Park District reports on the modified cash basis of accounting.

## Note 2 Stewardship, Compliance and Accountability

## **Excess of expenditures over appropriations**

The Park District is required statutorily to adopt a combined annual budget and appropriation ordinance. Such ordinance presents cash on hand at the beginning of the year, an estimate of cash expected to be received in the year, an estimated amount of expenditures contemplated in the year, and a statement of estimated cash on hand at the end of the year. The budgeted revenues and expenditures contemplated and reported in the financial statements represent the budgeted figures from the Park District's annual budget and appropriation. There are no funds that exceeded the annual budget and appropriation.

#### **Deficit Fund Equity**

As of December 31, 2021, the District did not have any deficit fund balances.

## Note 3 Cash Deposit and Investments

## **Deposits with Financial Institutions**

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the Park District's deposits may not be returned to it. At December 31, 2021, the Park District's bank balance was \$1,131,086 and the entire balance was insured and collateralized with securities in the Park District's name.

#### Investments

Interest rate risk. Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District has a specific policy on the interest rate risk at year-end.

Information about the sensitivity of the fair values of the Park District's investments to market interest rate fluctuation is provided by the following table that shows the distribution of the Park District's investments by maturity:

	Remaining Maturity (in Years)				
Investment Type	Total	0-1	1-5	5-10	More Than 10
Money Market Mutual Fund	\$1,087,227	\$1,087,227	\$0	\$0	\$0

## Note 3 Cash Deposit and Investments (continued)

*Credit risk.* Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of year-end for each investment type:

Investment Type	Total	AAAm	AA	Aa	Unrated
Money Market Mutual Fund	\$1,087,227	\$1,087,227	\$0	\$0	\$0

## Note 4 Capital Assets

The governmental activities capital asset activity for the year ended December 31, 2021 is as follows:

Governmental Activities:	Balance 12/31/20	Additions	Deletions	Transfers	Balance 12/31/21
Capital assets, not being depreciated -					
Land	\$1,059,925	\$0	\$0	\$0	\$1,059,925
Construction in Progress	76,418	15,750	0	(76,418)	15,750
Total capital assets, not being					
depreciated	1,136,343	15,750	0	(76,418)	1,075,675
•		,		, , ,	
Capital assets, being depreciated:					
Buildings	11,361,467	315,060	0	76,418	11,752,945
Office furniture and equipment	3,064,980	0	0	0	3,064,980
Other equipment	4,483,811	49,180	0	0	4,532,991
Total capital assets, being					
depreciated	18,910,258	364,240	0	76,418	19,350,916
Total all fixed assets	20,046,601	379,990	0	0	20,426,591
Accumulated depreciation:	E E70 E04	440.700	0	0	F 007 000
Buildings	5,573,504	413,796	0	0	5,987,300
Office furniture and equipment Other equipment	2,219,513 3,777,667	81,742 102,020	0 0	0 0	2,301,255 3,879,687
Other equipment	3,777,007	102,020	U	0	3,019,001
Total accumulated depreciation	11,570,684	597,558	0	0	12,168,242
Total capital assets, being					
depreciated, net	7,339,574	(233,318)	0	76,418	7,182,674
Governmental assets, net	\$8,475,917	(\$217,568)	0	\$0	\$8,258,349
	, -,,	(,=::,::0)		+ *	, -,,

Notes to Financial Statements

#### Note 4 Capital Assets (continued)

Depreciation expense was charged to governmental functions as follows:

#### Governmental activities:

General government and administration	\$81,742
Building department	413,796
Programs department	23,456
Parks department	78,564
Total domination average governmental activities	ΦΕΩ <b>7</b> ΕΕΩ
Total depreciation expense, governmental activities	\$597,558

### Note 5 Pension and Retirement Systems

#### **IMRF Plan Description**

The Park District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The Park District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

## Note 5 Pension and Retirement Systems (continued)

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### **Employees Covered by the Benefit Terms**

As of December 31, 2020, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	31
Inactive plan members entitled to but not yet receiving benefits	35
Active plan members	15
	_
Total	81

## **Contributions**

As set by statute, the Park District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Park District's annual contribution rate for year 2021 was 10.29%. For the year ended December 31, 2021, the Park District contributed \$84,838 to the plan. The Park District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### **Net Pension Liability**

The Park District's net pension liability was measured as of December 31, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

## **Actuarial assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2020:

- The Actuarial Cost Method used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- Salary Increases were expected to be 3.35% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.

## Note 5 Pension and Retirement Systems (continued)

- **Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from year 2014 to 2016.
- Mortality For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2020:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	5.00%
International Equity	18%	6.00%
Fixed Income	28%	1.30%
Real Estate	7%	6.20%
Alternative Investments	9%	2.85-6.95%
Cash Equivalents	1%	0.70%
Total	100%	

## **Single Discount Rate**

A Single Discount Rate of 7.25% was used to measure the total pension liability as of December 31, 2020. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and

## Note 5 Pension and Retirement Systems (continued)

2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.00%, and the resulting single discount rate is 7.25%.

## **Changes in Net Pension Liability**

	Increase (Decrease)			
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability	
Balance January 1, 2020	\$5,664,613	\$5,480,640	\$183,973	
Service costs	76,003	0	76,003	
Interest on total pension liability	403,174	0	403,174	
Difference between expected and actual				
Experience	87,402	0	87,402	
Changes of assumptions	(63,492)	0	(63,492)	
Employer contributions	0	89,039	89,039	
Employee contributions	0	36,827	36,827	
Net investment income	0	774,856	774,856	
Benefit payments – net of refunds	(283,178)	(283,178)	0	
Other (net transfer)	) O	45,450	(45,450)	
Net changes	219,909	662,994	(443,085)	
Balances as of December 31, 2020	\$5,884,522	\$6,143,634	(\$259,112)	

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1%		1%
	Decrease (6.25%)	Current Rate (7.25%)	Increase (8.25%)
Net pension liability	\$421,161	(\$259,112)	\$771,620

## Note 5 Pension and Retirement Plans (continued)

# <u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

For the year ended December 31, 2021, the Park District recognized pension expense of \$84,838. At December 31, 2021, the Park District reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
Deferred Amounts Related to Pensions	Resources	Resources
Deferred amounts to be recognized in pension expense in future periods:		
Differences between expected and actual experience	\$42,777	\$8,098
Changes of assumptions	0	31,075
Net difference between projected and actual earnings on pension plan investments	0	460,162
Total deferred amounts to be recognized in pension expense in future periods	42,777	499,335
Pension contributions made subsequent to the measurement date	84,838	0
Total deferred amounts related to pensions	\$127,615	\$499,335

The Park District reported \$84,838 as deferred outflows to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability for the measurement period ending December 31, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Not Deferred Outflows

Net Deferred Outflows of Resources
(\$140,526)
(57,439)
(182,280)
(76,313)
Ó
0
(\$456,558)

These amounts are not reported as liabilities and deferred resources in the financial statements because the Park District reports on the modified cash basis of accounting.

## Note 6 Other Post-Employment Benefits

Plan Description. The Park District administers a single employer defined benefit health care plan. The plan provides medical insurance benefits to eligible retirees and their spouses through the Park District's group medical insurance plan, which covers both active and retired members. The eligibility requirements are based on the minimum requirements of the Illinois Municipal Retirement Fund. If eligible, the retiree may receive medical insurance benefits until the retiree stops paying the medical insurance premiums. The plan does not issue a standalone report.

Benefits Provided. The Park District does not pay any portion of the health insurance premiums for retirees; however, the retired employee receives an implicit benefit of a lower health care premium, which is spread among the cost of active employee premiums. Because the State prohibits local governments from separately rating active employees and retirees, the District charges both groups an equal, blended premium rate. Although both groups are charged the same rate, GAAP requires the actuarial amounts to be calculated using age adjusted premiums that approximate costs for retirees separately from those for active employees. The use of age adjusted premiums results in the inclusion of an implicit rate subsidy in the actuarial accrued liability. However, the District's contributions to the plan are based on actuarial valuations prepared using the blended rate premium that is actually charged.

*Employees Covered by the Benefit Terms.* At December 31, 2020 (most recent actuarial valuation date), the following employees were covered by the benefit terms:

Active Employees	13
Inactive employees currently receiving benefits	0
Net OPEB, end of year	13

## **Total OPEB Liability**

The Park District's total OPEB Liability of \$374,811 was measured as of December 31, 2020 and rolled forward to December 31, 2021 and was determined by an actuarial valuation as of that date.

Actuarial Methods and Assumptions. The total OPEB liability in the December 31, 2021 actuarial valuation (most recent) was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method Entry Age Normal

Discount Rate 1.93% in 2020; 2.25% in 2021

Salary Rate Increase 3.50%

Inflation Rate 3.00%

## Note 6 Other Post-Employment Benefits (continued)

Health Care Trend Medical Plan Trends has an initial rate of 7.70% that ultimately decrease to

4.50% in fiscal year 2035.

Mortality Rates from the PubG.H-2010 Mortality Table – General.

Average Retirement Age Age 62 or 35 Years of Service.

Termination/Turnover Rates Table T-5 from the Pension Actuary's Handbook.

Disability Rates None.

Starting Per Capita Costs PPO Plan – Retiree \$26,450 and Spouse \$31,741

Starting per capita costs are based on premium rates. The same rates are charged for actives and pre-Medicare retirees. When an employer provides benefits to both active employees and retirees through the same plan, the benefits to retirees should be segregated and measured independently for actuarial measurement purposes. The projection of future retiree benefits should be based on claims costs, or age-adjusted premiums approximating claims costs, for retirees, in accordance with actuarial standards issued by the Actuarial Standards Board. As such, premiums were estimated for pre-

Medicare retirees based on average ages and assumptions on the relationship between costs and increasing age (Morbidity). Costs for Medicare eligibles do not exhibit the active/retiree subsidization as that for pre-Medicare medical, and

are not adjusted. It is assumed that there is no liability to the District for Medicare eligible retirees receiving coverage on a pay-all basis. This treatment

follows generally accepted actuarial practice. Similarly, dental and vision costs do not exhibit the same relationship between costs and increasing age; therefore, they have flatter respective claim cost curves. In particular, the mix and type of services vary by age but costs generally do not. As such, no adjustments were made to dental and vision premiums for a retiree group. Participants pay the entire premium for these coverages and the District has no liability. This treatment follows generally accepted actuarial practice and

principles.

Retiree Contribution PPO Plan – Retiree \$10,414 and Spouse \$12,497.

Election at Retirement 50% of active employees are assumed to elect coverage at retirement.

Marital Status 50% of active employees are assumed to be married and elect spousal

coverage upon retirement. Males are assumed to be three years older than

females. Actual spouse data was used for current retirees.

Lapse Rate 0%

## Note 6 Other Post-Employment Benefits (continued)

*Eligibility provisions.* The following minimum requirements must be met for employees to participate in coverage

Tier I IMRF Regular employees (enrolled in IMRF prior to January 1, 2011):

- At least 55 years old and have at least 8 years of credited service (reduced pension)
- At least 60 years old and have at least 8 years of credited service (full pension)

Tier II IMRF Regular employees (enrolled in IMRF on or after January 1, 2011):

- At least 62 years old and have at least 10 years of credited service (reduced pension)
- At least 67 years old and have at least 10 years of credited service (full pension)

*Medical, Dental & Vision Benefits.* Employees may continue coverage into retirement on the District plans on a pay-all basis.

Discount Rates. The District does not have a dedicated Trust to pay retiree healthcare benefits. Per GASB 75, the discount rate should be a yield or index rate for 20 years, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale).

A rate of 2.25% is used, which is the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2021.

#### **Changes to Net OPEB Liability**

	Total OPEB Liability	Plan Fiduciary Net Positions	Net OPEB Liability
Balances as of 12/31/2020	\$365,362	\$0	\$365,362
Service cost	26,050	0	26,050
Interest on total OPEB liability	6,918	0	6,918
Difference between expected & actual experiences	0	0	0
Changes of assumptions and other inputs	(9,647)	0	(9,647)
Benefit payments	(13,872)	0	(13,872)
Other changes	0	0	O O
Net changes	9,449	0	9,449
Balances as of 12/31/2021	\$374,811	\$0	\$374,811

## Note 6 Other Post-Employment Benefits (continued)

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	Current		
	1% Increase	Discount	1% Decrease
Total OPEB Liability	\$346,191	\$374,811	\$405,743

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Increase	Trend Rates	1% Decrease
Total OPEB Liability	\$421,398	\$374,811	\$335,188

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2021, the District recognized OPEB expense of \$14,668. At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experiences	\$19,491	\$31,785
Changes of assumptions	68,572	197,178
Total	\$88,063	\$228,963

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expenses as follows:

Year	ended	Decemb	er 31:
------	-------	--------	--------

2022	(\$18,300)
2023	(18,300)
2024	(18,300)
2025	(18,300)
2026	(18,300)
Thereafter	(49,400)
Totals	(\$140.900)

These amounts are not reported as liabilities and deferred resources in the financial statements because the Park District reports on the modified cash basis of accounting.

## Note 7 Construction and Other Significant Commitments

On July 14, 1998, the Park District entered into a 10-year lease, beginning July 15, 1998 with the Chana School Foundation for the purpose of leasing a parcel of real estate located in Oregon Park East to the Foundation. The Foundation is leasing the property for the purpose of relocating and renovating the Chana Country School which is to be operated as a museum by the Foundation. The lease agreement specifies an annual rental fee of five dollars during the lease term. The Park District has agreed, among other things, to maintain the grounds of the leased property. This agreement expired in July of 2008 but because the parties have not agreed on another lease, this lease is rolling forward month by month until a new agreement is made.

On June 9, 2020 the Park District entered into a 25 -year lease, beginning April 1, 2020, with the City of Oregon for the purpose of leasing the real estate known as Mix Park from the City of Oregon. The lease agreement specifies that no rent shall be paid on this property. The Park District has agreed, among other things, to use and maintain the property consistent with the terms of the deed held by the City of Oregon.

On March 14, 2006, the Park District entered into an agreement with the Riverview Cemetery Association to provide prairie restoration and annual maintenance of prairie. The agreement is effective for one year commencing on the original date of signing and will automatically renew for additional one-year terms.

In March 2018, the Park District entered into an agreement with the Oregon Unit School District No. 220 where the Park District will transfer title of the Blackhawk Center to the School District for \$1 on September 1, 2018. The School District will retain ownership, and is responsible for maintenance, capital improvements, and management of the Blackhawk Center. The Park District will pay the School District \$100,000 on September 1, 2019, September 1, 2020, and September 1, 2021 for use of the Blackhawk Center. The final payment of \$179,275 shall be paid on September 1, 2022. The agreement expires August 31, 2028.

In November 2017, the Park District signed an intergovernmental agreement with the City of Oregon. The agreement allows the use of Park District buildings as designated shelters for warming, cool, and other emergency purposes. This agreement will remain in effect until either party notifies the other in writing that they wish to cancel the agreement.

In August 2018, the Park District signed an agreement with Champion Energy Services for commercial energy services. The Park District will be charged a monthly contract price of \$0.05845 per kWh. This agreement expires December 2021.

In May 2019, the Park District signed an intergovernmental agreement with the City of Oregon. The agreement exchanged services between the City and Park District. The Park District provided the materials and labor for the downtown landscape, while the City of Oregon provided the Park District water for its Park West splash park. The agreement expires December 31, 2021.

On July 14, 2020 the Park District entered into an agreement with Water Safety Group LLC for the management and operations of its aquatic facility. The Park District has agreed to maintain the aquatic facility, while Water Safety Group LLC will manage, staff and operate the aquatic facility. The agreement is effective beginning on July 8, 2020 and expires on June 30, 2021, with the option to renew for up to two additional years. Either party may terminate the agreement earlier with written notice.

Notes to Financial Statements

## Note 7 Construction and Other Significant Commitments (continued)

On September 3, 2020, the Park District entered into an intergovernmental agreement with the City of Oregon for the continued access and use of the property (Parcel ID 16-04-203-013) for deposit and management of vegetative and earth debris. No compensation will be paid by either party to the other under the terms of this agreement. The agreement shall continue indefinitely.

On December 14, 2021 the board approved to contract an agreement with Martin & Company to complete construction work on the Park East Deck Overlook for \$230,000. The work will be completed in Spring 2022.

## Note 8 Risk Management

The Park District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to protect against such risks of loss, the Park District on May 30, 2001 entered an agreement with Illinois Parks Association Risk Services, a local Government risk pool, to provide the district with such insurance coverage. The Park District may be subject to additional premiums for its share of any losses of the association. Various deductibles are in effect through these policies as of December 31, 2021, none of which exceed \$1,000.

For risks of loss related to injuries to employees, the Park District purchases coverage through the Illinois Public Risk Fund. Potentially the Park District could be assessed additional premiums for its share of any losses of the fund. Historically, the Park District has not been assessed any additional premiums.

During the year ended December 31, 2021, there were no significant reductions in coverage. Also, there have been no settlement amounts which have exceeded insurance coverage in the past three years.

## Note 9 Lease Obligations

### **Capital Lease**

The Park District obtained a capital lease with KS StateBank for various fitness equipment. The value of the lease is \$55,052 with an interest rate of 4.84% payable in yearly installments of \$19,225 through January 29, 2022.

Leased equipment under capital leases in capital assets at December 31, 2021, included the following:

Equipment	\$47,277
Less: Accumulated depreciation	(16,840)
	· · · · · ·
Total	\$30,437

## Note 9 Lease Obligations (continued)

Amortization of leased equipment under capital assets is included with depreciation expense.

Annual debt service requirements to maturity are as follows:

Year Ended		
December 31,	Principal	Interest
2022	\$18,336	\$888

## Note 10 Long-Term Debt

General Obligation Bonds - The Park District issues general obligation park bonds provide funds for the acquisition, building, maintaining, improving, protecting, and related expenses of buildings and parks. General obligation bonds are direct obligations and pledge the full faith and credit of the Park District. These bonds generally are issued as serial bonds with equal amounts of principal maturing each year with maturities that range from 1 to 4 years.

There were no general obligation bonds outstanding at December 31, 2021. However, there was a general obligation bonds that was issued and matured within year 2021.

General Obligation Bonds	Sale Date	Original Borrowing	Interest Rates To Maturity	Final Maturity	Outstanding 12/31/2021
Series 2021	1/28/2021	\$1,489,000	0.45%	11/1/21	\$0

Long term liability activity for the year ended December 31, 2021 is as follows:

	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Governmental activities:					
General obligation bonds	\$0	\$1,489,000	\$1,489,000	\$0	\$0
Capital lease payable	35,827	0	17,491	18,336	18,336
Governmental activity					
long-term liabilities	\$35,827	\$1,489,000	\$1,506,491	\$18,336	\$18,336

The Park District is subject to a debt limitation of 5.75% of its assessed valuation of \$648,670,074. As of December 31, 2021, the Park District had \$37,298,529 of remaining legal debt margin.

## Note 11 Minimum Year-End Fund Balance Policies

The Park District has adopted the minimum year-end fund balance policies as follows:

Fund Corporate, Recreation, IMRF, and Social Security	Policy No less than three months' average annual operating expenses.
Insurance, Audit, Paving and Lighting, and Police	No less than half of one year's anticipated expenses.
Bond Fund	No minimum balance, other than what is needed to meet each year's obligations.
Park Improvement, Scholarship, and Long-Term Capital	No minimum balances, other than what is determined to be necessary to meet obligations or to accomplish District objectives.
Long-Term Capital Replacement Fund	Fund may be used to create or replace assets or group of assets costing more than \$10,000 and have a useful life of at least five years.

## Note 12 Net Position

Net position reported on the government wide statement of net position – modified cash basis at December 31, 2021:

Governmental Activities: Net investment in capital assets:	
Land and other nondepreciable assets	\$1,075,675
Other capital assets, net of accumulated depreciation	7,182,674
Less: related long-term debt outstanding	(18,336)
Total net investment in capital assets	8,240,013
Restricted:	
State statutes and enabling legislation	1,225,152
Total restricted	1,225,152
Unrestricted	884,059
Total governmental activities net position	\$10,349,224

Notes to Financial Statements

## Note 13 Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

## Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The Park District has no nonspendable balances at year end.

### Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The Park District has restricted balances at year end that are listed below.

### Committed Fund Balance

The Park District commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The Park District has committed balances at year end that are listed below.

### Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the Park District's intent to be used for a specific purpose but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The Park District has no assigned balances at year end.

## Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

## Note 13 Fund Balance (continued)

Restricted:	
Major Funds:	
State statutes and enabling legislation:	
Recreation	\$474,140
Bond and interest	8,914
Nonmajor Funds:	
State statutes and enabling legislation:	
Liability Insurance	160,677
Illinois Municipal Retirement	154,857
Social Security	166,961
Audit	14,259
Police	36,918
Long Term Capital Replacement	206,522
Paving and Lighting	1,904
Total restricted	1,225,152
Committed -	
General Fund -	
Scholarship	62,443
Total committed	62,443
Unassigned -	
Major Fund:	
General:	
Corporate	696,665
Park and Building Improvement	124,951
Total unassigned	821,616
Total governmental fund balances	\$2,109,211

## Note 14 Interfund Receivables and Payables

At December 31, 2021 there were no interfund receivable and payable balances.

## Note 15 Interfund Transfers

Below are the interfund transfers as of December 31, 2021:

Fund	Transfer In	Transfer Out
Major funds -		
General Fund	\$0	\$170,000
Recreation	100,000	0
Nonmajor governmental funds	70,000	0
	\$170,000	\$170,000

The transfers were made for capital improvements.

Notes to Financial Statements

## Note 15 Contingencies

From time to time, the Park District is party to claims and legal proceedings arising in the ordinary course of business. Currently, the Park District's real estate tax revenue with Exelon Generating Co. LLC's assessed valuation is challenged in the property tax appeals process. The Park District's historical experience with the appeals process have rendered adjustments to the assessed valuation. Although the outcome of the property tax appeals process and other legal matters cannot be forecast with certainty, it is the opinion of the Park District that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Park District's financial position or results of operations.

## **Note 16 Economic Dependency**

Because Exelon Generating Co. LLC Byron nuclear plant's assessed valuation represents 78% of the Park District's total assessed valuation, the Park District is economically dependent upon Exelon Generating Co. LLC in order to maintain its current level of services to the public.

The settlement agreement with Exelon Generating Co. LLC concerning the assessed valuation of Exelon's Byron nuclear generation plant expired on December 31, 2011. The Ogle County Assessor and the Ogle County Board of Review set the assessed valuation of the Byron plant at \$499,226,061 for 2012, \$509,444,605 for 2013, \$482,617,484 for 2014, \$482,400,000 for 2015, \$546,401,187 for 2016, \$546,407,417 for 2017, \$546,415,388 for 2018, \$503,333,776 for 2019 and \$503,343,408 for 2020. Both Exelon and the Byron School District have appealed the assessments for all six years to the Property Tax Appeal Board. The Property Tax Appeal Board has held hearing on the 2012 assessment appeal and a decision is pending. A timeline on the final decision on the appeal has not been released. The District does not expect a resolution in the near future. It is possible that a portion of the 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019 and 2020 tax receipts may need to be refunded to Exelon. Real estate tax revenues for the Park District for the 2021 and future tax years are uncertain because there is not an agreement as to the assessed value of Exelon's Byron nuclear generation facilities.

### **Note 17 Deferred Compensation Plan**

The Park District offers its employees a deferred compensation plan created in accordance with Internal Revenue code Section 457. The plan, available to all eligible Park District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan was approved to comply with IRC Section 457(g) which allows for the plan to hold its assets in trust. Under these requirements, the assets of the plan are not subject to the general creditors of the Park District, the Park District does not own the amount deferred by employees and, therefore, the liability and corresponding investment are not reflected in the financial statements.

## Note 18 Prior Year Restatement

A restatement was recorded in the IMRF Fund and Governmental Activities to eliminate employer withholdings.

	IMRF Fund	Governmental Activities		
Balance at December 31, 2020 add: Prior period adjustment	\$133,233 12,247	\$10,144,965 12,947		
Balance at December 31, 2020, as restated	\$145,480	\$10,157,212		

## Note 19 Impact of Pending Accounting Principles

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. The Park District has not determined the effect of this Statement.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*, amends certain hedge accounting from GASB Statement No. 53 and variable lease payments in accordance with GASB Statement No. 87. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021. The Park District has not determined the effect of this Statement.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, provides for more guidance for accounting and financial reporting for availability payment arrangements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The Park District has not determined the effect of this Statement.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), defines a SBITA, establishes a right-to-use subscription asset and liability, provides the capitalization criteria for outlays other than subscription payments, and requires note disclosures regarding a SBITA. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The Park District has not determined the effect of this Statement.

## Note 20 Subsequent Events

On January 28, 2022, the Park District issued a General Obligation Park Bond, Series 2022 in the amount of \$1,484,000. Final maturity on this bond is November 1, 2022. The bond is to be used for the payment of land condemned or purchase for parks, for the building, maintaining, improving and protecting of the same and the existing land and facilities of the District; and for the payment of the expenses incidental thereto.

Notes to Financial Statements

## Note 21 Risks and Uncertainties

Beginning in March 2021, the United States economy began suffering adverse effects from the COVID-19 Virus Crisis ("CV19 Crisis"). The long-term impact of the CV19 Crisis on the Park District cannot be reasonably estimated at this time.

# Other Information

Budgetary Comparison Schedule Modified Cash Basis Corporate Fund For the year ending December 31, 2021

	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes	\$647,800	\$648,140	\$340
Intergovernmental revenues	25,500	51,815	26,315
Receipts from use of money and property	3,000	690	(2,310)
Other receipts	1,550	2,852	1,302
Total revenues	677,850	703,497	25,647
Expenditures:			4
General control and administration	617,300	649,017	(31,717)
Building department	0	0	0
Programs department	0	0	0
Parks department	396,650	374,403	22,247
Capital outlay	0	0	0
Total expenditures	1,013,950	1,023,420	(9,470)
Excess (deficiency) of revenues over expenditures	(336,100)	(319,923)	16,177
Other financing sources (uses):			
Operating transfers in (out)	350,000	350,000	0
Net changes in fund balances	\$13,900	30,077	\$16,177
Fund balances, beginning	_	666,588	
Fund balances, ending	.    _	\$696,665	
	<u>-</u>		•
Modified cash basis fund balances for General Revenue Funds: Corporate Fund		\$696,665	
Scholarship Fund		62,443	
Park Improvement and Building Fund	_	124,951	,
Modified cash basis fund balances for General Revenue Funds	=	\$884,059	:

Budgetary Comparison Schedule Modified Cash Basis Recreation Fund For the year ending December 31, 2021

	Original and Final Budget	Actual	Variance with Final Budget
	Budget	Actual	Filiai Buuget
Revenues:			
Taxes	\$485,851	\$486,106	\$255
Program fees	244,045	271,382	27,337
Memberships	36,550	82,765	46,215
Revenues from use of money and property	5,000	7,498	2,498
Other revenues	5,300	7,510	2,210
Total revenues	776,746	855,261	78,515
Expenditures:			
General control and administration	205,150	207,147	(1,997)
Building department	225,750	207,366	18,384
Programs department	526,590	480,114	46,476
Debt service:			
Principal	0	0	0
Capital outlay	0	14,635	(14,635)
Total expenditures	957,490	909,262	48,228
Excess (deficiency) of revenues over expenditures	(180,744)	(54,001)	126,743
Other financing sources (uses) -			
Debt proceeds	0	0	0
Operating transfers in (out)	100,000	100,000	0
Net changes in fund balances	(\$80,744)	45,999	\$126,743
Fund balances, beginning		428,141	
Fund balances, ending	<u> </u>	\$474,140	:

Other Information - Illinois Municpal Retirement Fund (IMRF)
Multiyear Schedule of Changes in Net Pension Liability and Related Ratios
IMRF Regular Plan

Last 10 Calendar Years

(schedule to be built prospectively from 2015)

Calendar year ending December 31,	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Total pension liability:										
Service cost	\$76,003	\$84,305	\$85,996	\$91,443	\$101,356	\$103,743				
Interest on the total pension liability	403,174	391,935	380,729	375,232	352,212	342,480				
Changes of benefit changes	0	0	0	0	0	0				
Difference between expected and actual experience of the total pension liablity	87,402	(35,872)	(9,153)	16,743	86,170	(119,675)				
Changes of assumptions	(63,492)	0	144,235	(156,431)	(5,902)	0				
Benefit payments, including refunds of employee contributions	(283,178)	(279,195)	(263,502)	(238,437)	(217,994)	(172,858)				
Net change in total pension liability	219,909	161,173	338,305	88,550	315,842	153,690				
Fotal pension liability - beginning	5,664,613	5,503,440	5,165,135	5,076,585	4,760,743	4,607,053				
Total pension liability - ending (a)	\$5,884,522	\$5,664,613	\$5,503,440	\$5,165,135	\$5,076,585	\$4,760,743				
Plan fiduciary net position:	<b>#00.020</b>	¢404.000	<b>#400 770</b>	<b>0440 450</b>	<b>#440.000</b>	<b>#404 404</b>				
Contributions - employer	\$89,039	\$101,820	\$122,776	\$112,156	\$118,962	\$121,481 41,477				
Contributions - employees  Net investment income	36,827 774,856	37,525 869,498	39,101 (248,760)	40,432 757,587	39,596 278,396	41,477 20,436				
Benefit payments, including refunds of employee contributions	(283,178)	(279,195)	(248,760)	(238,437)	(217,994)	(172,858)				
Other (net transfers)	45,450	(7,869)	104,900	(63,798)	68,707	6,089				
Other (net transiers)	45,450	(1,009)	104,300	(03,730)	00,707	0,003				
Net change in plan fiduciary net position	662,994	721,779	(245,485)	607,940	287,667	16,625				
Plan fiduciary net position - beginning	5,480,640	4,758,861	5,004,346	4,396,406	4,108,739	4,092,114				
Plan fiduciary net position - ending (b)	\$6,143,634	\$5,480,640	\$4,758,861	\$5,004,346	\$4,396,406	\$4,108,739				
let pension liability(asset) - Ending (a) - (b)	(259,112)	183,973	744,579	160,789	680,179	652,004				
Plan fiduciary net position as a percentage										
of total pension liability	104.40%	96.75%	86.47%	96.89%	86.60%	86.30%				
Covered valuation payroll	818,374	833,904	868,913	895,818	879,896	921,703				
let pension liability as a percentage of										
covered valuation payroll	-31.66%	22.06%	85.69%	17.95%	77.30%	70.74%				

Other Information (schedule to be built prospectively from 2016)

## Multiyear Schedule of IMRF Contributions Last 10 Fiscal Years

Fiscal Year Ending December 31,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2021	\$84,838	\$84,838	\$0	\$824,474	10.29%
2020	89,039	89,039	0	818,375	10.88%
2019	103,868	103,868	0	840,593	12.36%
April 30, 2019	116,127	116,127	0	888,957	13.06%
April 30, 2018	121,514	121,514	0	921,464	13.19%
April 30, 2017	121,543	121,543	0	915,337	13.28%

<sup>\*</sup>Estimated based on 10.29% 2021 calendar year contribution rate and covered valuation payroll of \$824,474.

The Park District changed from fiscal year end April 30 to December 31 in 2019.

Other Information - Other Post-Employment Benefits (OPEB) Multiyear Schedule of Changes in Total OPEB Liability and Related Ratios Last 10 Fiscal Years

(schedule will be built prospectively from 2019)

			(8-month)								
	2021	2020	2019	2019	2018	2017	2016	2015	2014	2013	2012
Fiscal year ending December 31,											
Total OPEB liability											
Service cost	\$26,050	\$20,548	\$15,253	\$23,274							
Interest on the total OPEB liability	6,918	12,390	7,850	17,609							
Changes of benefit terms	0	0	0	0							
Difference between expected and											
actual experience	0	(39,134)	0	29,352							
Changes of assumption or other inputs	(9,647)	(7,368)	(1,613)	(130,397)							
Contributions - employer	0	0	0	0							
Contributions - active & inactive employees	0	0	0	0							
Net investment income	0	0	0	0							
Benefit payments	(13,872)	0	(16,253)	(24,237)							
Other charges	0	(1,148)	(120)	(37,864)							
Net change in total OPEB liability	9,449	(14,712)	5,117	(122,263)							
Total OPEB liability - beginning	365,362	380,074	374,957	497,220							
Total OPEB liability - ending (a)	\$374,811	\$365,362	\$380,074	\$374,957							
Covered payroll	\$821,389	\$793,702	\$768,096	\$768,096							
Total OPEB Liability as a percentage of covered payroll	45.63%	46.03%	49.48%	48.82%							

Changes of benefit terms. Amounts presented reflect no change in the retirees' share of health insurance premiums.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period.

The following are the discount rates used in each period:

	(8-month)						
2021	2020	2019	2019				
2.25%	1.93%	3.26%	3.21%				

Other changes include:

- Starting per capita costs were updated using the most recent premiums.
- The health care trend rates were reset.
- The mortality assumption was changed from RP-2014 Combined Annuitant Mortality Table for males and females to the PubG.H-2010 Mortality Table General.
- The Election at Retirement assumption was changed to 50% from 65%.

The Park District changed from fiscal year end April 30 to December 31 in 2019.

Other Information (schedule will be built prospectively from 2019)

## Multiyear Schedule of OPEB Contributions Last 10 Fiscal Years

Fiscal Year Ending December 31,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2021	\$0	\$0	\$0	\$821,389	0.00%
2020	0	0	0	793,702	0.00%
2019	0	0	0	768,096	0.00%
April 30, 2019	0	0	0	768,096	0.00%

<sup>\*</sup>There is no ADC or Employer Contribution in relation to the ADC, as there is no Trust that exists for funding the OPEB liability.

The Park District changed from fiscal year end April 30 to December 31 in 2019.

Notes to Other Information

# Note 1 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2020 Contribution Rate for IMRF \*

#### Valuation date:

Notes Actuarially determined contribution rates are calculated as of December 31

each year, which are 12 months prior to the beginning of the fiscal year in

which contributions are reported.

### Methods and Assumptions Used to Determine 2020 Contribution Rates:

Actuarial Cost Method Aggregate Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 24-year closed period.

Early Retirement Incentive Plan liabilities: a period up to 10 years selected

by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 19 years for most employers (three employers were financed over 28

years and four others were financed over 29 years).

Asset Valuation Method 5-Year smoothed market; 20% corridor

Wage growth 3.25%

Price Inflation 2.50%

Salary Increases 3.35% to 14.25% including inflation

Investment Rate of Return 7.50%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2017 valuation pursuant to an experience

study of the period 2014-2016.

Mortality For non-disabled retirees, an IMRF specific mortality table was used with fully

generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific

rates were developed from the RP-2014 Employee Mortality Table with

adjustments to match current IMRF experience.

Notes to Other Information

# Note 1 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2020 Contribution Rate for IMRF \* (continued)

## Other Information:

Notes

There were no benefit changes during the year.

<sup>\*</sup> Based on Valuation Assumptions used in the December 31, 2018 actuarial valuation

Combining Balance Sheet - Modified Cash Basis General Fund December 31, 2021

ASSETS	Corporate Fund	Scholarship Fund	Park & Building Improvement	Total General Fund
Current assets -				
	\$701,739	\$62,443	\$124,951	\$889,133
Cash, cash equivalents, and investments  Due from other funds	φ/01,739 0	φ02,443 0	\$124,951 0	φοοθ, 133 0
Due Ironi other lands	0	0	0	0
Total current assets	701,739	62,443	124,951	889,133
Total assets	\$701,739	\$62,443	\$124,951	\$889,133
LIABILITIES AND FUND BALANCE Liabilities -				
Payroll withholdings	\$5,074	\$0	\$0	\$5,074
Due to other funds	φ3,57 4	0	0	φ3,574
Total liabilities	5,074	0	0	5,074
Fund balances:				
Restricted	0	0	0	0
Committed	0	62,443	0	62,443
Unassigned	696,665	0	124,951	821,616
Total fund balance	696,665	62,443	124,951	884,059
Total liabilities and fund balance	\$701,739	\$62,443	\$124,951	\$889,133

Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - General Fund

For the year ending December 31, 2021

	Corporate Fund	Scholarship Fund	Park and Building Improvement Fund	Total General Fund
Revenues:				
Taxes	\$648,140	\$0	\$0	\$648,140
Intergovernmental revenues	51,815	0	200,000	251,815
Revenues from use of money and property	690	56	705	1,451
Other revenues	2,852	11,327	0	14,179
Total revenues	703,497	11,383	200,705	915,585
Expenditures:				
General control and administration	649,017	1,306	502,487	1,152,810
Building department	0	0	0	0
Programs department	0	0	0	0
Parks department	374,403	0	0	374,403
Debt service:				
Principal	0	0	17,491	17,491
Interest	0	0	1,734	1,734
Bond issuance costs	0	0	0	0
Capital outlay	0	0	365,355	365,355
Total expenditures	1,023,420	1,306	887,067	1,911,793
Excess (deficiency) of revenues over expenditures	(319,923)	10,077	(686,362)	(996,208)
Other financing sources -				
Debt proceeds	0	0	1,489,000	1,489,000
Operating transfer in (out)	350,000	0	(520,000)	(170,000)
Net change in fund balance	30,077	10,077	282,638	322,792
Fund balances, beginning	666,588	52,366	(157,687)	561,267
Fund balances, ending	\$696,665	\$62,443	\$124,951	\$884,059

Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds December 31, 2021

		Special Revenue Funds			
ASSETS	Total Nonmajor Governmental Funds	Liability Insurance Fund	IMRF Fund	Social Security Fund	
Cash, cash equivalents					
and investments	\$742,098	\$160,677	\$154,857	\$166,961	
Total current assets	\$742,098	\$160,677	\$154,857	\$166,961	
LIABILITIES AND FUND BALANCES					
Payroll withholdings & other	\$0	\$0	\$0	\$0	
Total current liabilities	0	0	0	(	
Fund balances:					
Restricted	742,098	160,677	154,857	166,961	
Committed	0	0	0	(	
Unassigned	0	0	0	(	
Total fund balances	742,098	160,677	154,857	166,96	
Total liabilities and					
fund balances	\$742.098	\$160.677	\$154.857	\$166.96°	

Combining Balance Sheet - Modified Cash Basis (Continued) Nonmajor Governmental Funds December 31, 2021

	Special Revenue Funds		Capital Projects		
ASSETS	Audit	Police Fund	Long Term Capital Replacement	Paving and Lighting	
Cash, cash equivalents and investments	\$14,259	\$36,918	\$206,522	\$1,904	
Total current assets	\$14,259	\$36,918	\$206,522	\$1,904	
Payroll withholdings & other	\$0	\$0	\$0	\$0	
Total current liabilities	0	0	0	0	
Fund balances:					
Restricted	14,259	36,918	206,522	1,904	
Committed	0	0	0	0	
Unassigned	0	0	0	C	
Total fund balances	14,259	36,918	206,522		
Total fund balances  Total liabilities and	14,259	36,918	206,522	1,904	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -Modified Cash Basis
Nonmajor Governmental Funds
For the year ending December 31, 2021

	_	Special Revenue Funds				
	Total Nonmajor Governmental Funds	Liability Insurance Fund	IMRF Fund	Social Security Fund		
Revenues:						
Taxes	\$307,218	\$99,943	\$94,952	\$54,963		
Intergovernmental revenues	0	0	0	0		
Revenues from the use of						
money and property	268	77	64	52		
Other revenues	0	0	0	0		
Total revenues	307,486	100,020	95,016	55,015		
Expenditures: General control						
and administration	221,182	130,113	34,527	31,940		
Building department	58,620	0	12,756	11,800		
Programs department	33,592	0	17,450	16,142		
Parks department	40,246	0	20,906	19,340		
Capital outlay	0	0	0	0		
Total expenditures	353,640	130,113	85,639	79,222		
Excess (deficiency) of revenues over expenditures	(46,154)	(30,093)	9,377	(24,207)		
Other financing sources (uses) -	70,000	0	0	0		
Operating transfers in (out)	70,000	U	U	0		
Net changes in fund balances	23,846	(30,093)	9,377	(24,207)		
Fund balances, beginning (as restated)	718,252	190,770	145,480	191,168		
Fund balances, ending	\$742,098	\$160,677	\$154,857	\$166,961		

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

-Modified Cash Basis (Continued)

Nonmajor Governmental Funds

For the year ending December 31, 2021

	Special Reve	nue Funds	Capital P	rojects
	Audit	Police Fund	Long Term Capital Replacement	Paving and Lighting
Revenues:				
Taxes	\$19,962	\$4,991	\$0	\$32,407
Intergovernmental revenues	0	0	0	0
Revenues from the use of				
money and property	12	11	40	12
Other revenues	0	0	0	0
Total revenues	19,974	5,002	40	32,419
Expenditures: General control				
and administration	20,000	4,602	0	0
Building department	0	0	0	34,064
Programs department	0	0	0	0
Parks department	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	20,000	4,602	0	34,064
Excess (deficiency) of revenues over expenditures	(26)	400	40	(1,645)
over experiences	(==)			(1,010)
Other financing sources (uses) -				
Operating transfers in (out)	0	0	70,000	0
Net changes in fund balances	(26)	400	70,040	(1,645)
Fund balances, beginning	14,285	36,518	136,482	3,549
Fund balances, ending	\$14,259	\$36,918	\$206,522	\$1,904

Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes For the year ending December 31, 2021

## Risk management:

Personnel	\$67,848
Property and liability insurance	41,040
Workers' compensation insurance	15,666
Unemployment insurance	5,559
Total	\$130,113